



Legislation Text

File #: RES 23-700, **Version:** 1

Resolution authorizing the issuance and sale of conduit multifamily housing revenue bonds for The Balsam on Broadway located at 540 Broadway Street; adopting a Housing Program; approving a waiver of the HRA Maximum Developer Fee Guidelines; and authorizing the execution of related documents, District 4, Ward 2 WHEREAS, the Housing and Redevelopment Authority of the City of Saint Paul, Minnesota (the "HRA" or the "Issuer"), a body corporate and politic and political subdivision of the State of Minnesota, is duly organized and existing under the Constitution and laws of the State of Minnesota; and

WHEREAS, pursuant to Minnesota Statutes, Chapter 462C, as amended (the "Act") and by ordinance of the City of Saint Paul, Minnesota (the "City"), the HRA is authorized to carry out the public purposes described in the Act by issuing revenue bonds or other obligations to finance or refinance multifamily housing developments located within the City, and as a condition to the issuance of such revenue bonds, adopt a housing program providing the information required by Section 462C.03, subdivision 1a, of the Act; and

WHEREAS, in the issuance of the HRA's revenue bonds and in the making of a loan to finance a multifamily housing development, the HRA may exercise, within the corporate limits of the City, any of the powers that the Minnesota Housing Finance Agency may exercise under Minnesota Statutes, Chapter 462A, as amended, without limitation under the provisions of Minnesota Statutes, Chapter 475, as amended; and

WHEREAS, LSBD St. Paul Broadway, LLC, a Minnesota limited liability company (the "Borrower"), has requested that the HRA issue its multifamily housing revenue bond, in one or more series in an original principal amount estimated not to exceed \$33,000,000 (collectively, the "Series 2023 Bonds"), under the Act and lend the proceeds thereof to the Borrower, to be used along with other available funds of the Borrower, in order to: (i) finance the acquisition of property and the demolition of an existing building thereon, and the construction and equipping of a six-story approximately 128-unit multifamily rental housing development and functionally related facilities, including surface and one-level of underground parking and approximately 5,200 square feet of commercial office space on the first and second floors, to be located on an approximately 1.02 acre site located at 540 Broadway Street in the City (the "Housing Project"); (ii) fund one or more reserve funds, if necessary, to secure the timely payment of the Series 2023 Bonds, if necessary; (iii) pay interest on the Series 2023 Bonds during the construction of the Housing Project, if necessary; and (iv) pay a portion the costs of issuing the Series 2023 Bonds; and

WHEREAS, a housing program (the "Housing Program") relating to the Housing Project and the issuance of the Series 2023 Bonds by the HRA has been prepared and reviewed by the HRA and the City, and the Housing Program describes the issuance by the HRA of the Series 2023 Bonds to finance a portion of the costs of the Housing Project; and

WHEREAS, this resolution constitutes a reimbursement resolution and an official intent to reimburse expenditures with respect to the Housing Project from the proceeds of tax-exempt revenue bonds in accordance with the provisions of Treasury Regulations, Section 1.150-2; and

WHEREAS, on April 11, 2023, a notice of public hearing (the "Public Hearing") was published in the *Pioneer Press*, a newspaper of general circulation in the City as required by the Act and on April 26, 2023 the Board of Commissioners of the HRA (the "Board"), as required by the Act, conducted a public hearing at which a reasonable opportunity was provided for interested individuals to express their views on the proposal to issue the Series 2023 Bonds and make the Loan to finance the Housing Project (the "Public Hearing"); and

WHEREAS, the City Council of the City (the “City Council”) will consider for adoption a resolution, as the applicable elected representative, approving: (i) the Public Hearing and the issuance of the Series 2023 Bonds under Section 147(f) of the Internal Revenue Code of 1986, as amended (the “Code”); (ii) the Housing Program; and (iii) the HRA to issue the Series 2023 Bonds and make the loan (the “Loan”) to finance the Housing Project; and

WHEREAS, the Series 2023 Bonds will be issued pursuant to an Indenture of Trust, dated as of May 1, 2023, between the Issuer and U.S. Bank Trust Company, National Association, as trustee (the “Trustee”); and

WHEREAS, the proceeds derived from the sale of the Series 2023 Bonds will be loaned by the HRA to the Borrower pursuant to the terms of a Loan Agreement, dated on or after May 1, 2023 (the “Loan Agreement”), between the HRA, as Issuer, Trustee, and the Borrower, whereby the HRA will apply the proceeds derived from the sale of the Series 2023 Bonds to fund a loan to the Borrower; and

WHEREAS, the Borrower’s repayment obligations under the Loan Agreement will be evidenced by a Promissory Note delivered by the Borrower to the HRA, as Issuer, and endorsed by the HRA (the “Project Note”), which will be secured by a Mortgage, Assignment of Rents, Security Agreement and Fixture Financing Statement granting a mortgage lien on the Housing Project (the “Mortgage”) and an Assignment of Leases, Rents and Other Income (“ARL”), each to be delivered by the Borrower to the HRA and assigned by the HRA to the Trustee pursuant to the Assignment of Mortgage Documents (“Assignment”); and

WHEREAS, the Series 2023 Bonds will be purchased by FMSbonds, Inc. (the “Underwriter”) pursuant to the Bond Purchase Agreement (the “Bond Purchase Agreement”), among the Underwriter, the HRA, and the Borrower;

WHEREAS, the Series 2023 Bonds and the interest on the Series 2023 Bonds: (i) shall be payable solely from the revenues pledged therefor under the Loan Agreement or other security documents described therein; (ii) shall not constitute a debt of the City or the HRA within the meaning of any constitutional or statutory limitation; (iii) shall not constitute nor give rise to a pecuniary liability of the City or the HRA or a charge against its general credit or taxing powers; (iv) shall not constitute a charge, lien, or encumbrance, legal or equitable, upon any property of the City or the HRA other than the HRA’s interest in the Loan Agreement, Project Note, Mortgage, and ARL; and (v) shall not constitute a general or moral obligation of the City or the HRA;

WHEREAS, the HRA has established HRA Maximum Developer Fee Guidelines (the “Developer Fee Guidelines”) and the Borrower has requested a waiver to the Developer Fee Guidelines in order for the developer to be paid a fee in excess of the allowed maximum amount; and

WHEREAS, HRA staff recommends granting a one-time waiver to the Developer Fee Guidelines in this specific instance due to the public purpose of the Housing Project and the Borrower’s overall plan of finance for the Housing Project.

NOW, THEREFORE, BE IT RESOLVED by the Board of Commissioners of the Housing and Redevelopment Authority of the City of Saint Paul, Minnesota (the “Board”), as follows:

1. The HRA acknowledges, finds, determines, and declares that the issuance of the Series 2023 Bonds is authorized by the Act and is consistent with the purposes of the Act and that the issuance of the Series 2023 Bonds, and the other actions of the HRA under the Indenture, the Loan Agreement, the Assignment, and this resolution constitute a public purpose and are in the interests of the HRA. The Housing Project constitutes a “qualified residential rental project” within the meaning of Section 142(d) of the Code, and a “multifamily housing development” authorized by the Act, and furthers the purposes of the Act. In authorizing the issuance of the Series 2023 Bonds for the financing of the Housing Project and the related costs, the

HRA's purpose is and the effect thereof will be to promote the public welfare of the City and its residents by providing multifamily housing developments for low or moderate income residents of the City and otherwise furthering the purposes and policies of the Act.

2. The preparation of the Housing Program is hereby ratified, confirmed, and approved. The Housing Program is hereby adopted, ratified, and approved in all respects without amendment. The Executive Director of the HRA is hereby authorized to do all other things and take all other actions as may be necessary or appropriate to carry out the Housing Program in accordance with the Act and any other applicable laws and regulations.

3. For the purposes set forth above, there is hereby authorized the issuance, sale, and delivery of the Series 2023 Bonds in one or more series in a maximum aggregate principal amount not to exceed \$33,000,000 with an interest rate not to exceed 6.5%, provided that the City's and HRA's current year or carryforward bonding authority allocated to the Series 2023 Bonds shall not exceed the lesser of \$33,000,000 or 53% of the Borrower's basis in the Housing Project. The Series 2023 Bonds shall bear interest at the rate, shall be designated, shall be numbered, shall be dated, shall mature, shall be in the aggregate principal amount, shall be subject to redemption prior to maturity, shall be in such form, and shall have such other terms, details, and provisions as are prescribed therein, in substantially the form now on file with the Executive Director of the HRA, with necessary and appropriate variations, omissions, and insertions (including changes to the aggregate principal amount of the Series 2023 Bonds, the stated maturity of the Series 2023 Bonds, the interest rate or rates on the Series 2023 Bonds and the terms of redemption of the Series 2023 Bonds) as are approved as evidenced by the execution thereof as provided in Section 9. The Series 2023 Bonds shall be issued in a denomination equal to its entire principal amount. The HRA hereby authorizes Ballard Spahr LLP, as bond counsel, to prepare, execute, and deliver its approving legal opinion with respect to the validity and tax-exempt status of the Series 2023 Bonds.

All of the provisions of the Series 2023 Bonds, when executed as authorized herein, shall be deemed to be a part of this resolution as fully and to the same extent as if incorporated verbatim herein and shall be in full force and effect from the date of execution and delivery thereof. The Series 2023 Bonds shall be substantially in the form in the Indenture or otherwise on file with the Executive Director of the HRA, which form is hereby approved, with such necessary and appropriate variations, omissions, and insertions (including changes to the aggregate principal amount of the Series 2023 Bonds, the stated maturity of the Series 2023 Bonds, the interest rate on the Series 2023 Bonds and the terms of redemption of the Series 2023 Bonds) as the Chair or Commissioner, Executive Director and the Director, Office of Financial Services of the City (collectively, the "Authorized Officials"), in their discretion, shall determine. The execution of the Series 2023 Bonds with the manual or facsimile signatures of the Authorized Officials and the delivery of the Series 2023 Bonds by the HRA shall be conclusive evidence of such determination. The Board hereby authorizes the Authorized Officials to execute the Indenture and hereby authorizes the execution of the Series 2023 Bonds in accordance with the terms of the Indenture and the Bond Purchase Agreement, and hereby provides that the Indenture shall provide the terms and conditions, covenants, rights, obligations, duties, and agreements of the owners of the Series 2023 Bonds, the HRA, and the Trustee as set forth therein. The Paying Agent and the Registrar for the Series 2023 Bonds shall be the Trustee or other appropriate entity appointed by the Borrower. The Bond Purchase Agreement may be executed by the Executive Director or her proper designee. The Chair or any Commissioner is not required to execute the Bond Purchase Agreement in order for it to be effective and binding on the HRA.

4. The Series 2023 Bonds shall be a special, limited revenue obligation of the HRA payable solely from the revenues provided by the Borrower pursuant to the Loan Agreement, and other funds pledged pursuant to the Indenture; the HRA does not pledge its general credit or taxing powers or any funds of the City or the HRA to the payment of the Series 2023 Bonds.

No covenant, stipulation, obligation or agreement herein contained or contained in the aforementioned

documents shall be deemed to be a covenant, stipulation, obligation or agreement of any member of the Board, or any officer, agent or employee of the HRA in that person's individual capacity, and neither the Board nor any officer or employee executing the Series 2023 Bonds shall be personally liable on the Series 2023 Bonds or be subject to any personal liability or accountability by reason of the issuance thereof.

5. The Borrower shall apply the proceeds of the loan made pursuant to the terms and conditions of the Loan Agreement to the payment of a portion of the capital costs of the Housing Project and related costs. The loan repayments to be made by the Borrower under the Loan Agreement shall produce revenues sufficient to pay the principal of, premium, if any, and interest on the Series 2023 Bonds when due.

6. To ensure compliance with certain rental and occupancy restrictions imposed by the Act and Section 142(d) of the Code and to ensure compliance with certain restrictions imposed by the HRA, the Housing Project will be subject to a Regulatory Agreement, dated as of or after May 1, 2023 (the "Regulatory Agreement"), among the HRA, the Borrower, and the Trustee.

7. To ensure compliance with certain requirements imposed by the City and the HRA, the Housing Project will be subject to a Bond Compliance Agreement dated as of or after May 1, 2023 (the "Bond Compliance Agreement") between the HRA and the Borrower.

8. The Authorized Officials are hereby authorized to execute and deliver the Indenture, the Loan Agreement, the Assignment, the Series 2023 Bonds, the Project Note, the Regulatory Agreement, the Bond Compliance Agreement, the Bond Purchase Agreement and any consents, subordinations, and such other documents as are necessary or appropriate in connection with the issuance, sale, and delivery of the Series 2023 Bonds, including without limitation various certificates of the HRA, the Information Return for Tax-Exempt Private Activity Bond Issues, Form 8038, a certificate as to arbitrage and rebate, and similar documents (collectively, the "Financing Documents").

The approval hereby given to the Financing Documents includes approval of such additional details therein as may be necessary and appropriate and such modifications thereof, deletions therefrom and additions thereto as may be necessary and appropriate as determined by the parties thereto and approved by the Saint Paul City Attorney to the HRA, the appropriate HRA staff person or by the officers authorized herein to execute or accept, as the case may be, said documents prior to their execution; and said officers or staff members are hereby authorized to approve said changes on behalf of the HRA. The execution of any instrument by the appropriate officer or officers of the HRA herein authorized shall be conclusive evidence of the approval of such document in accordance with the terms hereof. In the event of absence or disability of the officers, any of the documents authorized by this resolution to be executed may be executed without further act or authorization of the Board by any member of the Board or any duly designated acting official, or by such other officer or officers of the Board as, in the opinion of the Saint Paul City Attorney, may act in their behalf.

The HRA may execute the Financing Documents, and any other documents, certificates, and instruments relating to the issuance of the Series 2023 Bonds and the Housing Project by electronic signature. For purposes hereof: (i) "electronic signature" means a manually signed original signature that is then transmitted by electronic means; and (ii) "transmitted by electronic means" means sent in the form of a facsimile or sent via the internet as a portable document format ("pdf") or other replicating image attached to an electronic mail or internet message; or (iii) a digital signature of an authorized representative of any party provided by AdobeSign or DocuSign (or such other digital signature provider as specified by such party).

9. The various approvals of the HRA in this resolution are contingent on the City Council adopting a resolution approving the public hearing, the Housing Program for the Housing Project, and the issuance of the Series 2023 Bonds by the HRA.

10. Except as otherwise provided in this resolution, all rights, powers, and privileges conferred and

duties and liabilities imposed upon the HRA or the Board by the provisions of this resolution or of the aforementioned documents shall be exercised or performed by the HRA or by such members of the Board, or such officers, board, body or agency thereof as may be required or authorized by law to exercise such powers and to perform such duties.

No provision, covenant or agreement contained in the Financing Documents, the Series 2023 Bonds, or in any other document relating to the Series 2023 Bonds, and no obligation therein or herein imposed upon the HRA or the breach thereof, shall constitute or give rise to a general or moral obligation of the City or the HRA or any pecuniary liability of the City or the HRA or any charge upon its general credit or taxing powers. In making the agreements, provisions, covenants, and representations set forth in such documents, the HRA has not obligated itself to pay or remit any funds or revenues, other than funds and revenues derived from the Loan Agreement and Project Note, which are to be applied to the payment of the Series 2023 Bonds, as provided therein.

Except as otherwise expressly provided herein, nothing in this resolution or in the Financing Documents expressed or implied, is intended or shall be construed to confer upon any person or firm or corporation, other than the HRA, any holder of the Series 2023 Bonds issued under the provisions of this resolution, any right, remedy or claim, legal or equitable, under and by reason of this resolution or any provisions hereof, this resolution, the Financing Documents, and all of their provisions being intended to be and being for the sole and exclusive benefit of the HRA, and any holder from time to time of the Series 2023 Bonds issued under the provisions of this resolution.

11. In case any one or more of the provisions of this resolution, other than the provisions contained in Sections 4, 9 or 15 of this Resolution, or the Financing Documents, or the Series 2023 Bonds issued hereunder shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this resolution, or of the aforementioned documents, or of the Series 2023 Bonds, but this resolution, the Financing Documents, and the Series 2023 Bonds shall be construed and endorsed as if such illegal or invalid provisions had not been contained therein.

12. The Series 2023 Bonds, when executed and delivered, shall contain a recital that they are issued pursuant to the Act, and such recital shall be conclusive evidence of the validity of the Series 2023 Bonds and the regularity of the issuance thereof, and that all acts, conditions, and things required by the laws of the State of Minnesota relating to the adoption of this resolution, to the issuance of the Series 2023 Bonds, and to the execution of the Financing Documents to happen, exist, and be performed precedent to the execution of the Financing Documents have happened, exist, and have been performed as so required by law.

13. The Series 2023 Bonds will be purchased from the HRA by FMSbonds, Inc. A condition for issuance of the Series 2023 Bonds by the HRA will be receipt of an investor letter, in substantially the form attached to the Indenture, from either Red Stone A7 III LLC, or another "qualified institutional buyer" who will purchase the Series 2023 Bonds directly from FMSbonds, Inc. without registration under state or other securities laws, pursuant to an exemption for such issuance. The Series 2023 Bonds may not be assigned or transferred in whole or part, except to another "Approved Transferee" or "Approved Buyer" in accordance with the Indenture. The officers of the HRA, bond counsel, other attorneys, engineers, and other agents or employees of the HRA are hereby authorized to do all acts and things required of them by or in connection with this resolution, the aforementioned documents, and the Series 2023 Bonds, for the full, punctual, and complete performance of all the terms, covenants, and agreements contained in the Series 2023 Bonds, the aforementioned documents, and this resolution. If for any reason any of the Authorized Officials is unable to execute and deliver the documents referred to in this resolution, such documents may be executed by any member of the Board or any officer of the HRA delegated the duties of any such Authorized Officials with the same force and effect as if such documents were executed and delivered by such Authorized Officials.

14. The HRA hereby authorizes the Borrower to provide such security for payment of its obligation

under the Indenture and the Loan Agreement and for payment of the Series 2023 Bonds, including one or more guaranties, or any other security agreed upon by the Borrower and the Trustee, and the HRA hereby approves the execution and delivery of such security.

15. The Borrower shall pay the administrative fee of the HRA as provided in the Loan Agreement. The Borrower will also pay, or, upon demand, reimburse the HRA for payment of, any and all costs incurred by the HRA in connection with the Housing Project and the issuance of the Series 2023 Bonds, whether or not the Series 2023 Bonds are issued, including any costs for attorneys' fees. The Borrower shall indemnify the HRA against all liabilities, losses, damages, costs and expenses (including attorney's fees and expenses incurred by the HRA) arising with respect to the Housing Project or the Series 2023 Bonds, as provided for and agreed to by the Borrower in the Loan Agreement.

16. The authority to approve, execute and deliver future amendments to the Financing Documents herein, authorized or entered into by the HRA in connection with the issuance of the Series 2023 Bonds and any consents required under the Financing Documents is hereby delegated to the Authorized Officials, subject to the following conditions: (a) such amendments or consents do not require the consent of the holder of the Series 2023 Bonds or such consent has been obtained; (b) such amendments or consents do not materially adversely affect the interests of the HRA; (c) such amendments or consents do not contravene or violate any policy of the HRA, and (d) such amendments or consents are acceptable in form and substance to the counsel retained by the HRA to review such amendments. The authorization hereby given shall be further construed as authorization for the execution and delivery of such certificates and related items as may be required to demonstrate compliance with the agreements being amended and the terms of this resolution. The execution of any instrument by the Executive Director shall be conclusive evidence of the approval of such instruments in accordance with the terms hereof. In the absence of the Executive Director, any instrument authorized by this paragraph to be executed and delivered may be executed by the officer of the HRA or the City authorized to act in his/her place and stead.

17. The HRA Board hereby grants the Borrower a waiver to the Developer Fee Guidelines and allows for a maximum developer fee for the Housing Project as set described in the accompanying HRA Staff Board Report to the Commissioners.

18. The HRA has established a governmental program of acquiring purpose investments for qualified residential rental projects. The governmental program is one in which the following requirements of §1.148-1(b) of the federal regulations relating to tax-exempt obligations shall be met:

- (a) the program involves the origination or acquisition of purpose investments;
- (b) at least 95% of the cost of the purpose investments acquired under the program represents one or more loans to a substantial number of persons representing the general public, states or political subdivisions, 501(c)(3) organizations, persons who provide housing and related facilities, or any combination of the foregoing;
- (c) at least 95% of the receipts from the purpose investments are used to pay principal, interest, or redemption prices on issues that financed the program, to pay or reimburse administrative costs of those issues or of the program, to pay or reimburse anticipated future losses directly related to the program, to finance additional purpose investments for the same general purposes of the program, or to redeem and retire governmental obligations at the next earliest possible date of redemption;
- (d) the program documents prohibit any obligor on a purpose investment financed by the program or any related party to that obligor from purchasing the Series 2023 Bonds of an issue that finances the program in an amount related to the amount of the purpose investment acquired from that obligor; and

(e) the HRA shall not waive the right to treat the investment as a program investment.

19. Capitalized terms used but not defined herein shall have the meanings given them in the Financing Documents.

20. This resolution shall be in full force and effect from and after its approval.