# Downtown Saint Paul Parking Management Strategy

Update to Planning Commission October 30 2015





- Study Context
- Recap of Findings
- Recommended Parking Management Strategies

# What does Saint Paul want to be?

# How can parking support downtown?

# Saint Paul is Changing









# Parking is an Important Part of Downtown's Transportation System

#### **Retain/Attract Office Tenants**



#### **Support Activities and Nightlife**



#### **Encourage Downtown Living**



Accommodate Visitors



### The parking strategy for Saint Paul will...

- Develop a market-based parking management system
- Integrate parking with pedestrians, light rail, busses, and intercity rail
- Define existing parking utilization of all downtown stakeholders
- Quantify anticipated future demand for parking
- Identify national best practices
- Suggest ways in which the City can integrate its parking management functions

### **Advisory Group Goals**

- Understand parking in the context of a multimodal system
- Plan for responsible economic development
- Establish coordination/management
  - Between facilities
  - New technology
- Continue to create vibrant street life
- Provide a customer friendly system
- Practice forward-thinking parking management

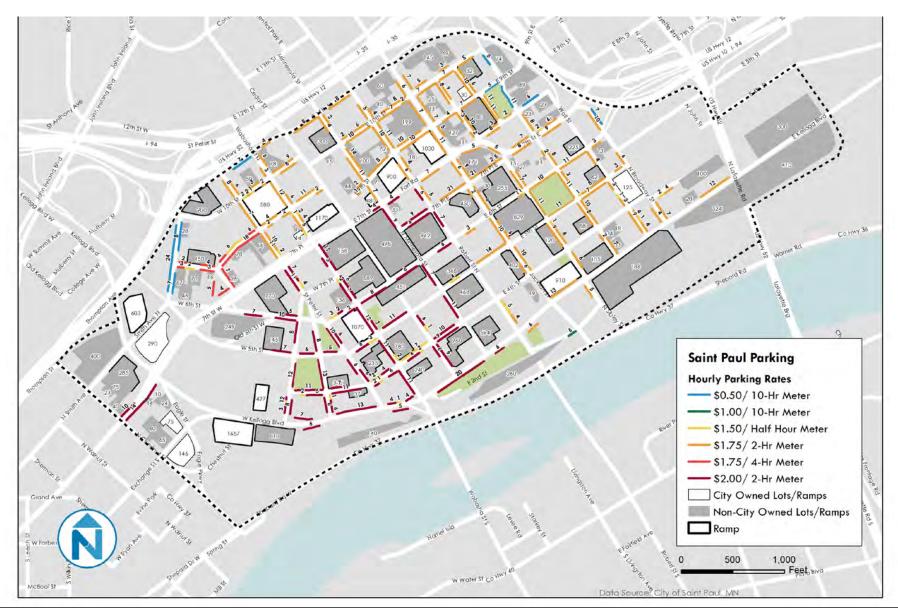
### **Key Findings: Parking Inventory**

- ~28,700 total spaces
  - 94% off-street
  - 6% on-street
- Off-street: 60% non-City owned / 40% City owned



- Majority of spaces are privately owned
- Most of parking spaces are in ramps, concentrated in core
- On-street parking is priced AND with time limits
- On-street price and time limits vary by location
- 86% of off-street facilities have some public access

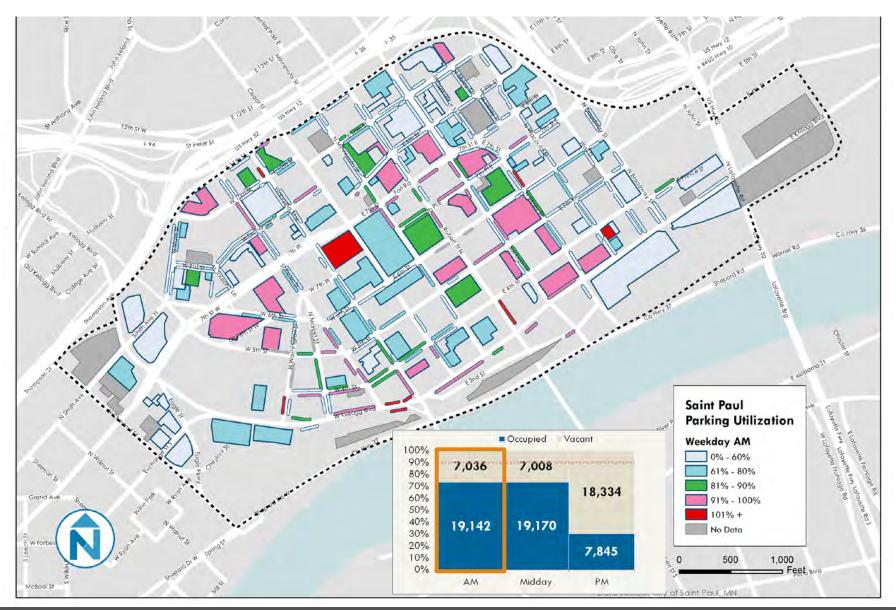
### **Parking Inventory and Regulations**



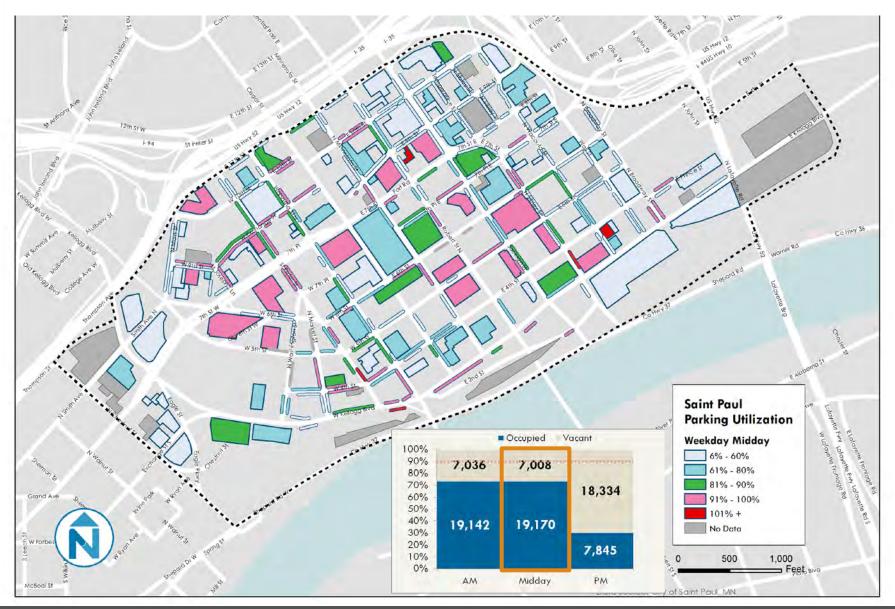
### **Key Findings: Parking Utilization**

- Data collection in Oct, Nov 2014 (weekday, weekend)
- Weekdays busier than weekends
- Office dominant parking demand (M-F 9-5)
- City-owned ramps full weekday days
- On-street busier than off-street in PM
- Monthly vs. transient competition

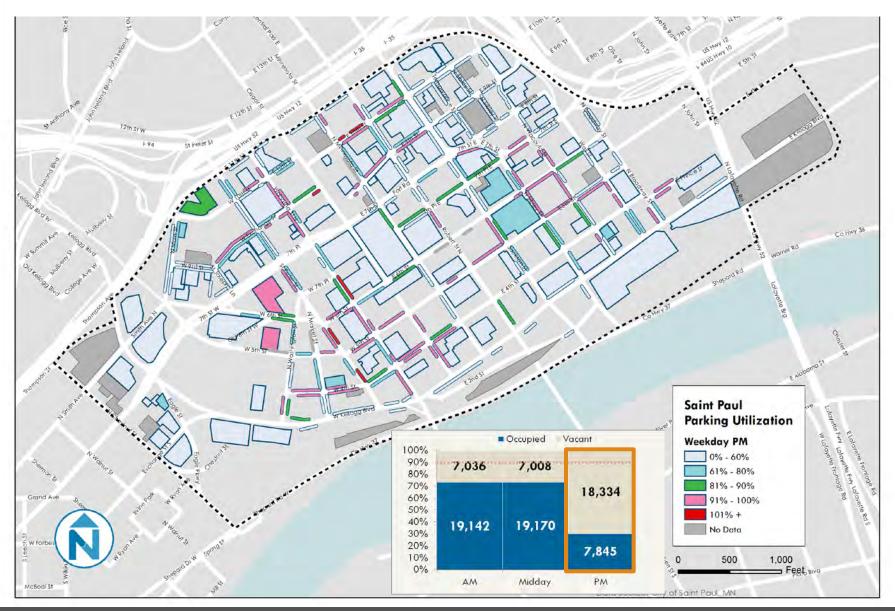
### Weekday: 10am (73% full)



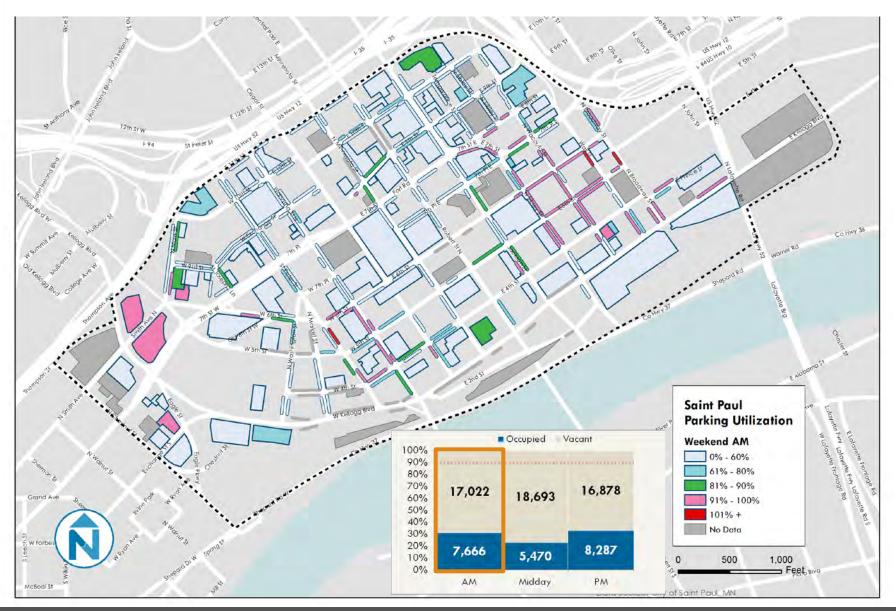
### Weekday: 2pm (73% full)



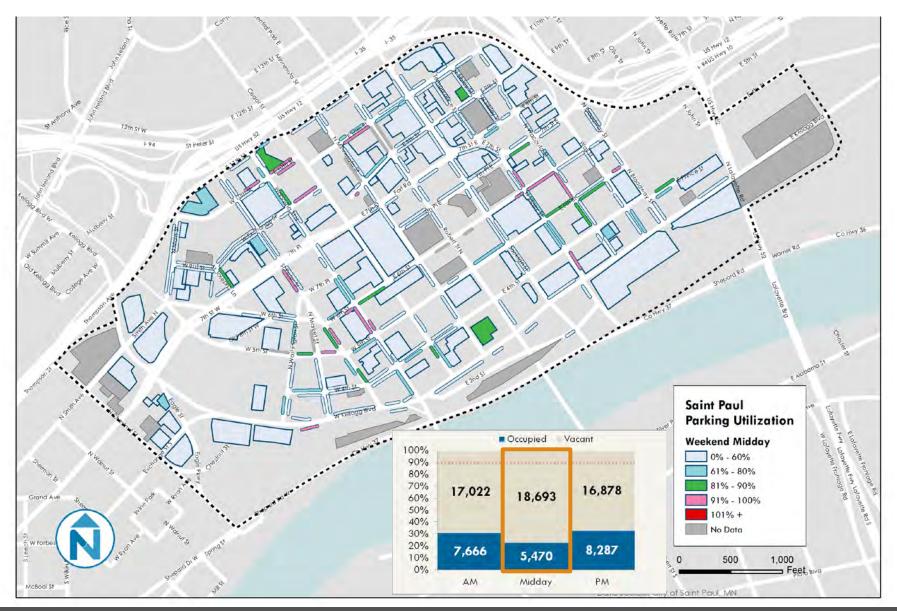
### Weekday: 6pm (30% full)



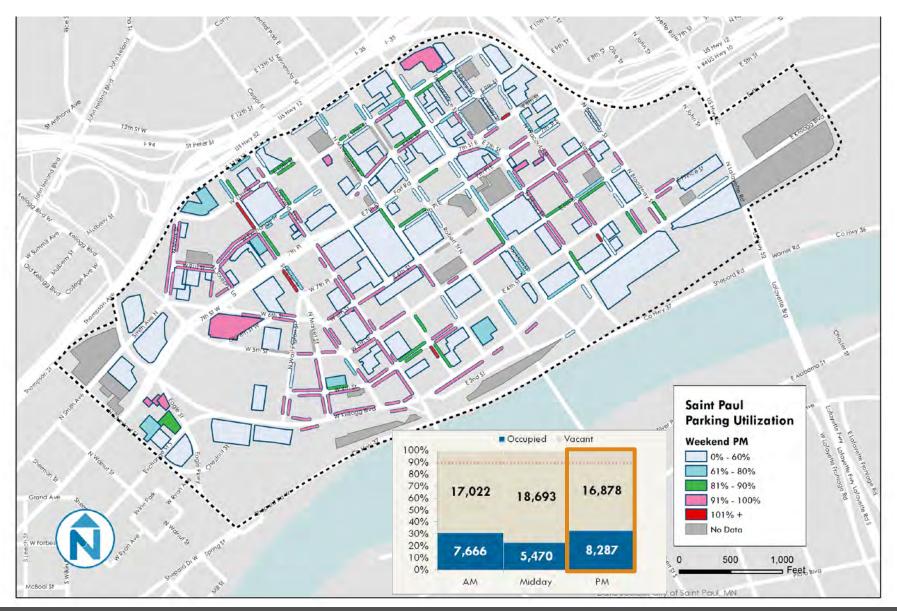
### Weekend: 10am (31% full)



### Weekend: 2pm (23% full)



### Weekend: 6pm (33% full)



### Key Findings: Management

- On-street meter zones show little impact on utilization
- Advertised ramp rates are not necessarily paid rate
- Availability of monthly permits is a barrier to leasing office space
- Balance of monthly contracts vs. transient parkers?
- Use of City employee placards
- Evening rates and event rates do not match demand

If Saint Paul has 1,000's of unused spaces at the busiest times of day, why is there a parking problem?

# Attracting **Tenants is** Challenging















Office for Lease - Lawson Commons Saint Paul, Minnesota

~Class A office space, 799 - 63,348 square feet available (space can be subdivided) ~On-site property management ~ENERGY STAR rating from the

Office for Lease - 1533 University Saint Paul, Minnesota Second floor offices in a quiet building.

Every office has at least one window.

Office for Lease - 1437 Marshall Ave Saint Paul, Minnesota 2 story office building with lower level.

Easy access to HWY 94 and minutes to downtown St Paul or Minneapolis via Hamline Ave or Snelling Ave. ...

Two story office building. Unit takes up

the entire second floor. Windows in all

offices. Carpeting throughout entire

Office for Lease - The Edison

comprising of 5 floors. Tremendous

24 clear and abundant docks allow

power available for manufacturing. 9-

Multi-level Industrial property

Office for Lease -

Saint Paul, Minnesota

suite and tiled kitchen. ...

Saint Paul, Minnesota

Active Status: No. Spaces: 4 **Rental Rate:** \$11 45 - \$24 55 Space Available: 220 - 597 SF Bldg. Size: 7.000 SF Primary Type: Office Sub-Type: Office Building

Active Status: No. Spaces: 1 Rental Rate: \$14.77 Space Available: 1,300 SF 4.800 SF

Bldg. Size: Primary Type: Office Sub-Type: Office Building Active Status: 9

No. Spaces: **Rental Rate:** \$.01 - \$3.25 Space Available: 4,620 - 59,071 SF Bldg. Size: 294,000 SF Primary Type: Industrial Sub-Type: Warehouse

for... Office for Lease - The Northwestern Building Saint Paul, Minnesota The Northwestern Building is on the National Register of Historic Places. having been built in 1917. Suites boast high ceilings with huge windows ...

> Office for Lease - Bandana Square Saint Paul, Minnesota Bandana Square, located in the heart of St. Paul's Energy Park, was originally

Status: Active 12 No. Spaces: \$11.60 - \$13.01 **Rental Rate:** Space Available: 241 - 1.822 SF 81.087 SF Bldg. Size: Office Primary Type: Sub-Type: Office Building

Active Status: No. Spaces: 2 Rental Rate: \$11.00 Space Available: 399 - 2.930 SF

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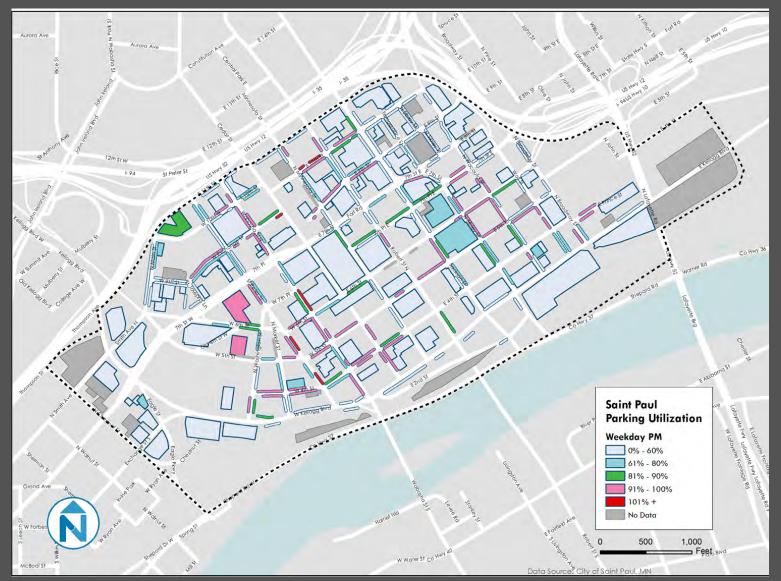
Status: Active 5 No. Spaces: **Rental Rate:** \$14.00 Space Available: 799 - 63.348 SF 436.000 SF Bldg. Size: Primary Type: Office Sub-Type: Office Building

Status: Active No. Spaces: 8 \$14.10 - \$400.00 Rental Rate: Space Available: 121 - 502 SF Bldg. Size: 10.040 SF Primary Type: Office Sub-Type: Office Building

### **Developers Reluctant to Build due to Neighborhood Pressure**



# People Go To On-Street Parking First (it's cheaper and easier to access)





Existing Residents Face Competition for Parking Spaces

# It is Hard to Understand Where to Park (and Not Park)







GREAT ORDWAY PARKING IS RIGHT AROUND THE CORNER

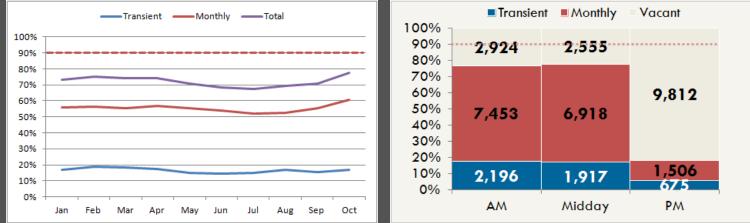


# Parking isn't Managed as a Comprehensive System



### **Frustration When Parking is "Full"**





More than 20% of parking spaces are unoccupied on a typical weekday (sample of 20 ramps)

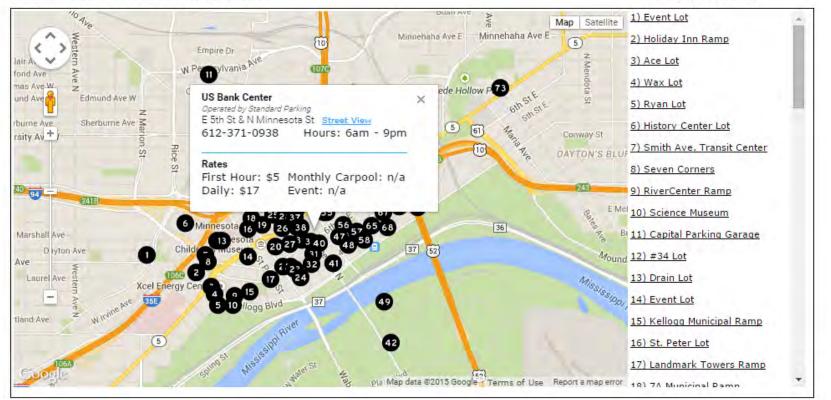
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### **Online Information is not Intuitive**

#### **Downtown St. Paul Parking Rates**

Ramp / Lot name





# Current Zoning Requirements Don't Support a Livable Downtown



### Findings: Zoning Code

- No off-street minimum or maximum requirements in downtown
- Code requires TDM and bicycle parking requirements but tied to vehicular parking spaces
- No requirements for unbundling the cost of parking from housing in downtown
- No carshare or bikeshare requirements
- No shared parking incentives
- No regulations on single-use structures or surface lots

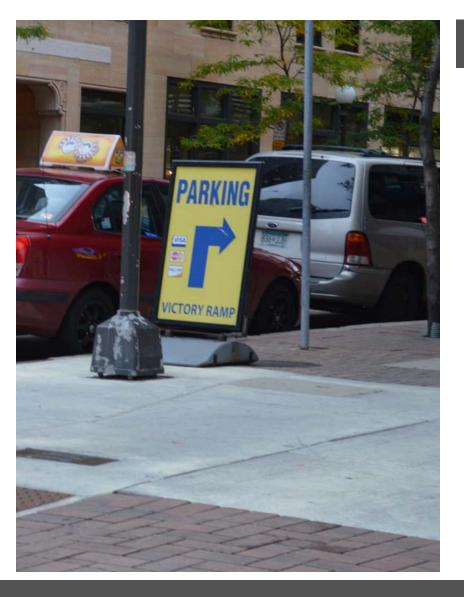


# No City Has "Solved" Their Parking Problem\*

### \* But Great Places are Parked Differently from Ordinary Places

# Parking in Saint Paul – Addressing Problems while Respecting the Context

## Parking in Saint Paul



### We get a lot right.

- Priced on-street parking
- Nearly all parking is open to the public
- Dispersed parking supply
- High opportunity for transit, pedestrian, and bicycle mobility

#### However...

## **Parking Challenges**



- Heavy M-F / 9-5pm parking demand
- Many users bring single use parking and travel expectations
- Poor walking conditions reduce reasonable parking supply
- Disconnected parking management

### **Improving Conditions**

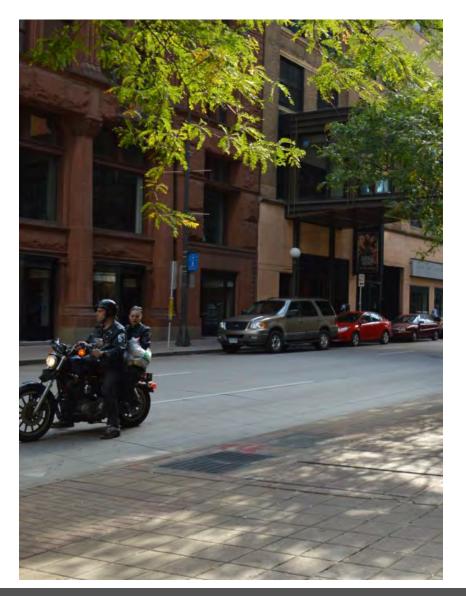
- In the past, we would have tried to build our way out of these problems.
- However, in Saint Paul:
  - Every space in every facility counts.
  - Downtown real estate is limited.
  - Pressure from current and potential tenants to have dedicated, proximate parking.
  - Little capacity during office workday, but thousands of spaces unused at night and on weekends.

So...

### Parking Management as Place-Making Tool

- To keep and make Saint Paul great, emphasize management of existing resources before constructing significant new resources.
- Successful parking management will help make downtown livable, accessible, walkable, and bikefriendly.

### **Key Strategies**



- 1. Information and technology
- 2. Coordination
- 3. On-street management
- 4. Off-street management
- 5. Access and TDM
- 6. Placemaking
- 7. Zoning code

# 1. Use Information and Technology to Create Smart Policies and Effectively Manage Parking

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the fact the first

### 1. Use Information and Technology

- Centralized website and app
- Pay-by-cell for on- and offstreet (public and private)
- Real-time information
- Upgrade coin-operated meters
- Branded wayfinding signage
- Remote event parking

- Standardized parking information
- Skyway signage
- Enforcement technology consistency
- MnPass for payment

2. Coordinate and Integrate City Parking **Management to Become** a Stronger Downtown

he parking lots adjacent to this building are primarily for tenants of this building All spaces are reserved 22 hours per day. T days per week

light and tower

ALE.

65 228-1445

### 2. Coordinate and Integrate Parking Management

- Mobility Authority
- Utilization reporting
- City authority to change rates
- Develop parking management goals
- Management meetings
- Enforcement as ambassadors
- Informational citations

# 3. Manage On-Street Parking Using a Market-Based Approach to Better Utilize Parking Supply

#### 3. Manage On-Street Parking Using Market-Based Approach

- Smart cards in-lieu of placards Explore valet / phase out placards
- Tie on-street to off-street pricing
- Create availability goal
- Adjust rates to achieve optimum occupancy
- On-street event rates
- Curbside management policy

- Monitor data
- Progressive pricing
- Restrict placards in some areas
- Update disabled parking laws

4. Create Off-Street Parking Policies in the Context of a Multimodal System

### 4. Create Off-Street Parking within Multimodal System

- Monthly rates closer to daily Set rate structures and hourly rates
- Phase out monthly permits
- Create availability goal

- Disclose all lease rates
- Short-term parking on ground/skyway floors
- Increase availability in key
  Ramp rating system areas
- Adjust rates to achieve optimum occupancy

## 5. Integrate Access and Transportation Demand Management to Become a Downtown with Attractive Travel Options

### 5. Integrate Access and TDM

- Commute management benefit
- One-way to two-way streets
- Parking cash out
- Skyway access off-peak
- Remote parking

- Short trips via transit
- Mobility Hubs
- Real-time transit info
- Bike stations



## 6. Invest in Placemaking to Support Growth

### 6. Invest in Placemaking

- More evening uses; 18-hour City
- Invest in walking environment
- Invest in street-level corridors
- Pilot programs
- Introduce parklets
- Invest in ground-level use

7. Update the Parkingrelated Zoning Code to Support Responsible Economic Development

### 7. Parking Zoning Code

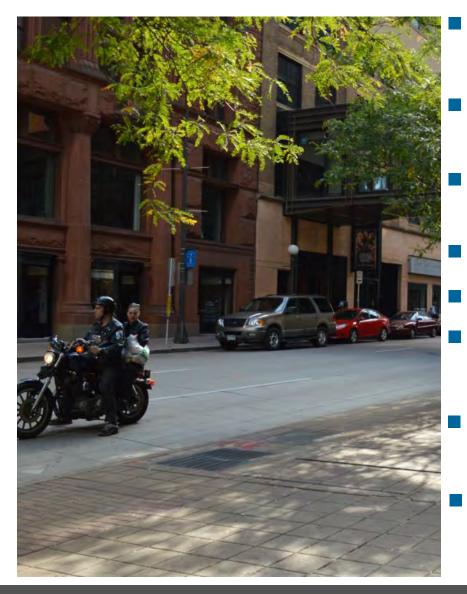
 Strengthen TDM ordinance

- Require shared parking
- Design standards

- Wrapped ramps
- Prohibit or fee for surface lots
- Progressive in-lieu fee
- Parking maximums
- Unbundle residential parking

- Parking impacts of new developments
- Carshare and bike share
- Bicycle parking

### Short-term, High-impact Strategies



Have a centralized and integrated transportation website and app.

Coordinate and contract with a single vendor for pay-by-cell for on- and off-street parking. Work with private facility managers to use same vendor.

Coordinate real-time info for off-street facilities.

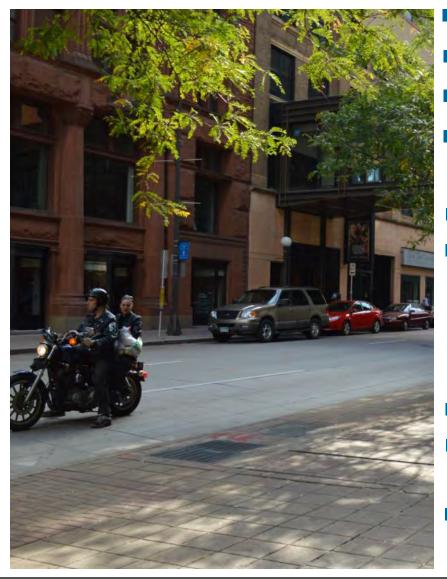
Work with facility managers on utilization reporting.

Coordinate and contract with a single vendor for pay-by-cell for on- and off-street parking.

Support City parking mangement staff to manage rates and times administratively.

Agree on and document single set of parking goals.

### Short-term, High-impact Strategies



Reassess City employee placard use.

- Coordinate 1st hour on-street to off-street parking.
- Create "optimum occupancy" goal on- and off-street
- Adjust parking meter rates, time limits, and

spans to achieve optimum occupancy.

- Establish event rates for on-street parking.
- Create City "optimum occupancy" or availability goal for on-street parking.
- Encourage an 18/7 downtown by incentivizing a mix of daytime and evening uses.
- Prioritize investment at street-level along key corridors.
- Prohibit new free-standing single-use parking structures.
- Strengthen Travel Demand Management ordinance.

#### **Questions?**

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