

RESOLUTION CITY OF SAINT PAUL, MINNESOTA

Presented by _____

1 WHEREAS, the City of Saint Paul, Police Department (SPPD) has been awarded the 2012 Women’s Foundation of
 2 Minnesota grant providing funds for a two-pronged project aimed at ending the commercial sexual exploitation of
 3 girls; and

4
 5 WHEREAS, the SPPD along with the Ramsey County’s Attorney’s Office will conduct a system audit to determine
 6 whether policies and practices fit with victim safety and offender accountability and conduct “John Sweeps” to
 7 identify the typical procurer of sexual services; and

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 9 WHEREAS, the 2012 financing and spending plan needs to be amended for these funds; and

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 11 WHEREAS, the Mayor pursuant to Section 10.07.1 of the Charter of the City of Saint Paul, does certify that there
 12 are available for appropriation funds of \$55,000 in excess of those estimated in the 2012 budget; and

13
 14 WHEREAS, the Mayor recommends that the following addition be made to the 2012 budget:

Obj Code (Account)		CURRENT BUDGET	CHANGES	AMENDED BUDGET
436 (2400) Police - Special Fund - Activity -34266 Women's Foundation of MN				
Spending Changes				
0141 (50190)	Overtime	-	45,967	45,967
0439 (51930)	Fringe Benefits	-	9,033	9,033
		0	55,000	55,000
Financing Changes				
3699 (49680)	Federal Grant-State Administered	-	55,000	55,000
		0	55,000	55,000

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 28 THEREFORE BE IT RESOLVED, that council accepts this grant and authorizes the City of Saint Paul to enter into,
 29 and Chief Thomas Smith to implement the attached agreement with the Women’s Foundation of Minnesota; and

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 31 THEREFORE BE IT RESOLVED, that the Saint Paul City Council approves these changes to the 2012 budget.

	Yeas	Nays	Absent
Bostrom			
Brendmoen			
Carter			
Lantry			
Stark			
Thune			
Tolbert			

Requested by Department of: **POLICE**

By: Thomas E. Smith

Approved by the Office of Financial Services

By: _____

Approved by City Attorney

By: _____

Approved by Mayor for Submission to Council

By: _____

Adopted by Council: Date _____

Adoption Certified by Council Secretary

By: _____

Approved by Mayor: Date _____

By: _____



RECEIVED

FEB 03 2012

CHIEF'S OFFICE

January 31, 2012

Mr. Thomas E Smith
St. Paul Police Department
367 Grove Street
St. Paul, MN 55101

Tracking Number: **MnG-12-19**

Dear Mr. Smith,

It is my pleasure to inform you that a grant of \$55,000.00 was approved on January 20, 2012 by the Women's Foundation of Minnesota, for a *two-pronged project aimed at ending the commercial sexual exploitation of girls*. The grant period is February 1, 2012 through January 31, 2013. This grant is for one year of funding. At the end of the one-year grant cycle, grantees and other applicants will be eligible to apply for two years of funding for strategies identified for years 2-5 funding. The amount of funding will be dependent upon the total amount of funds available to the Women's Foundation of Minnesota.

Based on your grant application submission, the Saint Paul Police Department (SPPD) proposes a two-prong project aimed at ending the commercial sexual exploitation of girls:

The SPPD along with the Ramsey County Attorney's Office (RCAO) will conduct a system audit to determine whether policies and practices fit with victim safety and offender accountability. The RCAO and SPPD will audit past investigations that have cross over indicators involving the other named units. They will also update their report writing program to ensure that the current questionnaire is completed which will identify whether juvenile runaways are at a high risk for becoming victims of sexual exploitation. The information from this audit will be used to revise existing protocols. Any protocols that are revised will also address victim safety and prevention. By revealing the true rate of this crime, they believe that further funding can be appropriated to address the core issues of the prevention of and decrease in demand for sexually exploited youth.

The SPPD will conduct "John Sweeps" to identify the typical procurer of sexual services. This information will be developed through the responses given by each arrested "John" to a series of questions that will be asked at the time of arrest. SPPD will request other law enforcement agencies collect data from the "Johns" that they arrest.

In accepting this grant, St. Paul Police Department agrees that:

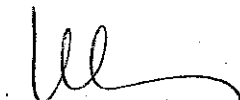
1. The funds granted will be used only for the purpose intended, and any unused portion will be returned to the Women's Foundation of Minnesota;
2. Up to two staff will attend a capacity building convening of all Minnesota Girls Are Not For Sale grantees;
3. An evaluation report will be submitted for the work you have done in your program up to that point;
4. The Women's Foundation of Minnesota will be referenced as a funder in any brochures, articles, interviews or other promotional materials prepared by Saint Paul Police Department about this program; and
5. Saint Paul Police Department will be available to participate in activities outlined in the enclosed Grantee Communication Agreement, as requested by the Women's Foundation of Minnesota.
6. Saint Paul Police Department does not discriminate on the basis of race, creed, color, ethnicity, national origin, religion, sex, sexual orientation, gender expression, age, physical or mental ability, veteran status, military obligation, and familial status.

Enclosed are two copies of this letter. Please have one copy of the letter signed by an officer of your organization and return it to Kim Borton, Director of Programs, to indicate acceptance of the terms of this grant. Following receipt of this letter, a check will be sent. The tracking number at the top of the page should be used on all correspondence and reports related to this grant. The signed copy must be returned within 30 days of the date of this letter or the grant will be rescinded.

Please accept our best wishes for the success of this project! We look forward to working with you and your fellow Minnesota Girls Are Not For Sale grantees this year.

If you have any questions please contact Kim at 612-236-1819 or kim@wfmn.org.

Warmly,



Lee Roper-Batker
President & CEO



Kim Borton
Director of Programs

Signature

Title

Date



2012 Grantee Communication Agreement

As a grantee of the Women's Foundation, you may be asked to share your story with various Foundation stakeholders in one or more of the following ways:

1. Be interviewed and featured in an article in our **newsletter, e-newsletter, Facebook, videos for YouTube/Facebook, website, or annual report;**
2. Make a presentation at an event to increase awareness of human trafficking;
3. Allow Foundation **donors to visit** your organization if a donor has a particular interest in your program;
4. Be available to participate when opportunities for **press/media coverage** arise;
5. Make the Foundation aware of events you are having to provide possible opportunities for **increased awareness of human trafficking;**
6. Place a **link on the Vick Task Force Facebook during the life of the grant;**
7. Provide **photos** or allow us to photograph you, as requested during the life of the grant.

We appreciate your willingness to be available at the request of the Program Officer or other staff member. And we are happy to support your ability to participate in any of the above activities.

Thank you for your partnership! Together we are growing equality for all women and girls in Minnesota.

MN Girls Are Not For Sale

Project Budget and Narrative – Appendix A

Project Description

Define main strategies, approaches, or phases of the program work. Use the same headings in the “Strategies and Associated Costs” section below.

The St. Paul Police Department (SPPD) proposes a two-prong project aimed at ending the commercial sexual exploitation of girls:

System Audit -- The SPPD, along with the Ramsey County Attorney’s Office (RCAO), will conduct a system audit to determine whether policies and practices fit with victim safety and offender accountability. The RCAO and SPPD will audit past investigations that have cross over indicators involving the other named units.

Revise Protocols -- The information from this audit will be used to revise existing protocols. Any protocols that are revised will also address victim safety and prevention.

Update Report Writing Function -- We will also update our report writing program to ensure that the current questionnaire to identify whether juveniles runaways are at a high risk for becoming victims of sexual exploitation.

John Sweeps – The SPPD will conduct “John Sweeps” to identify the typical procurer of sexual services. This information will be developed through the responses given by each arrested “John” to a series of questions that will be asked at the time of arrest. SPPD will request other law enforcement agencies to collect data from the “Johns” that they arrest.

Outcomes

List the outcomes expected from this work by the end of the grant period.

Arrest, prosecution, and penalties increase for traffickers and adults who buy sex with girls.

Strategies and Associated Costs

Please complete the grid below detailing the time frame, cost and requested funding for each strategy or activity of your proposed work.

Main Strategies or Activities	When (dates)	Total Cost	Requested
John Sweeps -- Overtime and fringe benefits (15%) for John Sweeps – 24 sweeps @ 5 hours each with 3 sergeants (\$72.69 per hour) and 2 officers (\$62.98 per hour) — total 600 hours	24 TBD/two per month beginning month 1	(\$75,000 in kind on-duty) \$116,883	Sgts. \$26,168 Officers \$15,115
Systems Audit and Revise Protocols -- Overtime for sergeant to audit and prepare audit report used to change protocols	Months 1-9 and Months 10-12	\$10,400	\$10,400
Systems Audit -- Overtime for sergeant to review sex crimes cases	Months 1-3	\$3317	\$3317
			\$55,000

Total Funds Requested for this project: \$ 55,000

Other Funding Sources:

The department will perform john sweeps in-kind up \$75,000



MN Girls Are Not For Sale Grant Application



Please note that all components in this application are REQUIRED. Incomplete applications will not be considered. Please include a valid email address below so that we may send you a confirmation that your application has been received. If you do not receive a confirmation from us, we have not received your application.

Organizational Information

Name of Organization: Saint Paul Police Department

Mailing Address: 367 Grove Street, Saint Paul, MN 55101

Phone Number: 651-266-5507 **Website:** www.stpaul.gov/index.aspx?nid=461

Contact Person (include title): Amy Brown, Grants Manager

Contact Person's Telephone Number: 651-266-5507

Email: Amy.Brown@ci.stpaul.mn.us

Current Organizational Budget: \$98,000,000

Federal Taxpayer Identification Number (if applicable) 41-6005521

Do you have 501c(3) status? Yes No N/A

If no, please provide information about your Fiscal Sponsor:

Name/Contact Person of Fiscal Sponsor:

Mailing Address:

Amount of this request \$: 70,000

Total Project Budget: \$145,000

Proposal Narrative

1. Project Description

- Provide a detailed summary of your proposed project.

The Saint Paul Police Department (SPPD) proposes a two-prong project aimed at ending the commercial sexual exploitation of girls:

The SPPD along with the Ramsey County Attorney's Office (RCAO), will conduct a system audit to determine whether policies and practices fit with victim safety and offender accountability. The RCAO and SPPD will audit past investigations that have cross over indicators involving the other named units. We will also update our report writing program to ensure that the current questionnaire is completed which will identify whether juvenile runaways are at a high risk for becoming victims of sexual exploitation.

The information from this audit will be used to revise existing protocols. Any protocols that are revised will also address victim safety and prevention. The value of establishing the model and protocols for this proposal will be achieved through statistical analysis. These types of crimes are under reported and under investigated. By revealing the true rate of this crime, we believe that further funding can be appropriated to address the core issues of the prevention of and decrease in demand for sexually exploited youth.

As the second prong of the approach, SPPD will conduct "John Sweeps" to identify the typical procurer of sexual services. This information will be developed through the responses given by each arrested "John" to a series of questions that will be asked at the time of arrest. SPPD will request other law enforcement agencies collect data from the "Johns" that they arrest.

- Describe your target constituencies and the geographic area of your work.

The immediate area to be served is the City of Saint Paul which is the second largest city by population in the state. It is located within Ramsey County which is the second largest of Minnesota's 87 counties by population. The United States Census reports the 2010 population of Saint Paul at 285,068, with a full 25% of that population being under the age of 18. In 2010, 1,467 youth from Saint Paul were reported as missing or runaway. We know that there were additional youth from the Ramsey County suburbs as well that are naturally and geographically attracted to Saint Paul as runaways, but suburban police departments do not currently track those numbers.

- Describe any partnerships or collaborations you will engage in to support the project, including anticipated roles and responsibilities with the work. Explain to what extent you currently partner with these groups.

SPPD investigators and RCAO prosecutors have worked together to identify the mechanisms of a trafficking situation. In addition to prosecution of adult offenders, SPPD has dedicated three officers in the juvenile unit to identify and locate runaway sexually exploited girls as part of the Runaway Intervention Project (RIP) partnership with RCAO, Minnesota Children's Resource Center (MCRC), and Sexual Offense Services (SOS). Our findings have been no different than that of several NGO's locally and nationally. Stopping the demand for sexual services is considered to be the beginning of the end for the commercial sexual exploitation of children (CSEC) and sex trafficking in general.

In 1998, SPPD partnered with Breaking Free and the Saint Paul City Attorney's Office to create a "John" school for men arrested and convicted of purchasing sexual services in the city. Through the "John School" operated by Breaking Free, they learn about the impact on the community that is caused by their actions. To date, we can say that out of the hundreds of arrests, only two have been identified as repeat offenders. The partnerships are in place to continue this multi-faceted approach in Saint Paul/Ramsey County of arresting, prosecuting and sentencing purchasers of sexual services to the "John School." Breaking Free is currently looking at options to expand its program, which is currently held in a SPPD building,

and we believe that the fee paid by each “John” that attends the school would be used for that purpose. Funding for extra John sweeps is needed to increase the attendance and promote the social impact that this process can have towards “stopping the demand.”

- Describe other funding sources and how this grant could be used to leverage additional funding. Explain how you anticipate sustaining the project following the year of funding.

The Gerald D. Vick Human Trafficking Task Force (VHTTF) is a federally funded component of the SPPD. Through the funding received from the Bureau of Justice Assistance, the SPPD successfully formed a multi-agency, multi-jurisdictional, multi-dimensional collaboration of law enforcement professionals, direct service providers, and awareness groups. This collaboration was built on the foundation of a victim centered approach to investigating and rescuing boys and girls who have fallen victim to (CSEC).

The potential funding of this proposal will assist SPPD in securing funding from BJA in the future to continue the work of the VHTTF. The goals of the Women’s Foundation go hand in glove with those of the SPPD and the VHTTF in that we both want to end the exploitation of women and girls for sexual purposes. The work that can be accomplished with foundation funding will be used as an example of what we can accomplish with our local partners to achieve that goal.

The SPPD also receives funding under the Minnesota Juvenile Accountability Incentive Block Grant (JAIBG) to enforce curfew and truancy issues and to conduct outreach to those youth they encounter. Runaway youth are encountered by the officers who work under JAIBG funding and SPPD officers will utilize methods that are effective in dealing with youth that are at risk to be sexually exploited. This new funding will complement this partnership which includes Ramsey County at the curfew center.

2. Organization Description

- Provide a brief history of your organization, including your organization’s mission, strategic goals, and accomplishments (250 words or less).

Established in 1854, the department is a full-service agency led by the office of the chief and three divisions: major crimes, operations, and support services and administration. The department employs approximately 800 people, including nearly 600 sworn officers. In 2010, the department responded to more than 203,000 calls for service and investigated about 13,000 Part I crimes.

MISSION STATEMENT:

The Saint Paul Police Department promotes safe and healthy neighborhoods through strong, professional partnerships with those we serve in our diverse community.

VISION STATEMENT:

The Saint Paul Police Department strives to contribute to Saint Paul’s vitality and prosperity by promoting safety and security with technical excellence, leadership and comprehensive professionalism.

We seek to become an outstanding employer and partner engaged with our employees and the diverse communities that we serve.

We are committed to quality training, high professional standards, accountability and achievement. We are focused on strengthening partnerships to address the causes and outcomes of crime in order to continue to be a strong asset to the city and a leader among law enforcement agencies nationwide.

Since 1970, the SPPD has had a 35% decrease in violent and property crime. We believe our success is because of our relationships and community initiatives we have cultivated including Breaking Free, Saint Paul Intervention Project, Out Front MN, Hmong American Partnership, and many others. As part of our organizational transformation to a problem-solving department, we established units with a holistic approach designed to prevent, intervene, and suppress gangs and violence against women.

- Describe who will implement the proposed project, including plans to add staff or assign duties to current staff.

The SPPD unit commanders overseeing the juvenile unit, sex crimes unit, and vice unit/VHTTF will implement this plan once funding is secured. The investigators assigned will work collaboratively on an overtime basis to implement the plan. The commanders will conduct monthly meetings to monitor the progress.

- Discuss your experience with youth and within the field of CSEC.

The SPPD has the only remaining vice unit in the State of Minnesota which actively seeks out CSEC on a daily basis. Components attached to the unit include the VHTTF which is the local clearinghouse for all tips that come from the National Center for Missing and Exploited Children (NCMEC). Leads are worked collaboratively with the Minnesota Bureau of Criminal Apprehension (BCA), sponsored Internet Crimes Against Children (ICAC) task force, and the FBI's Innocence Lost Initiative.

The juvenile unit is comprised of officers and investigators working with youth in various capacities such as SRO's, the Police Athletic League, the Truancy and Runaway Intervention Program. When officers ask runaways the ten questions, they will often refer those that show indications of being sexually exploited to MCRC.

- Describe the extent to which the diverse constituency that you serve is reflected at all levels within your organization, including board and staff. The SPPD is led by an African American life-long resident of Saint Paul. One of his three assistant chiefs is a female. The department has a dedicated recruiting unit that actively works to recruit employees who are representative of our community. The current demographics of the department are as follows:

Total employees: 794 Female: 235 Asian: 55 African American: 52 Indian: 6

3. Framework Alignment with MN Girls Are Not For Sale

a. Evidence-based Approach

- Based on your experience working with commercially sexually exploited youth, please explain what needs to happen to end the sex trafficking of girls in Minnesota.

Establishing effective lines of communication and collaboration, training law enforcement and prosecutors, providing supportive services for victims, and decreasing the demand are the essential components to ending the sex trafficking of girls in Minnesota. Before knowing what changes to make in communication, investigation, training, protocol development, and prosecution, we must first understand where the current problems exist. Thus, the first step to ending sex trafficking of girls is conducting a critical analysis of current practices in investigation and prosecution. The lessons learned in this audit can then be used as the framework for establishing protocols, training investigators and prosecutors, and implementing services to victims. The overarching solution is to start paying attention to vulnerable girls when we encounter them within our systems, recognizing those girls who are most in danger of being sexually exploited, and recognizing them as victims of sexual abuse rather than as delinquent and difficult.

One of our proposals includes the enhanced enforcement activities against the "Johns". During these enhanced enforcement activities, officers would administer a quantitative data collection tool to capture the demographics, attitudes, and experiences of "Johns", which contribute to the decision to purchase sex. The data will be analyzed to create a model

of men who purchase sex, providing needed information to develop targeted education and intervention opportunities to men who may be considering or have already purchased sex.

- What research, best practices or other evidence supports your approach?

Missing services and lack of communication between systems creates frustration for agencies trying to address the problems, as well as barriers for victims and their families. Community organizing is a form of collective action. It is accomplished by raising community awareness of health issues, helping groups identify problems, organizing resources to address problems and planning strategies to reach goals set together. A coalition can be a stronger agent for creating change than community organizing alone as it brings together a group of organizations, groups and institutions, often those with resources and power to change community systems, in order to address a common purpose by identifying the problem, developing and implementing solutions and ultimately creating social change (Butterfoss, Morrow, Webster & Clinton Crews, 2003)

In 1998 Breaking Free created the “John School” with the assistance of SPPD. The vice unit has tracked these offenders and our research has shown these men have a very low recidivism rate.

Officers have discovered from interviewing runaways that they often trade sex for shelter, food, or money. Some of this information is obtained when officers ask the runaways the ten questions. This is most often done when they come into contact with a runaway and return them home.

b. Project Implementation and Impact

- Please identify your selected goal, outcome, and strategy from the MN Girls Are Not For Sale campaign.

Goal: Decrease demand for the commercial sexual exploitation of girls.

Outcome: Arrest, prosecution, and penalties increase for traffickers and adults who buy sex with girls.

Strategy: Develop a county wide, multi-jurisdictional team for intervention that can be used as a framework for statewide intervention strategies.

- Describe your work plan for implementing your project including your activities and timeline.

Within the first two months, updates will be made to the SPPD report writing system. This will make the 10 questions a mandatory field when officers are taking reports on runaways.

The internal audit of both current and past cases will begin immediately and complete in approximately nine months. Once completed, we will draft a quantitative report identifying potential gaps. This will occur in months 10-12.

The ongoing enforcement activities will begin immediately with investigators collecting data that will be used to create a model of your typical “John”. Enforcement activities will continue throughout the entire year.

- Describe the impact your project will have on ending the sex trafficking of girls in Minnesota.

The SPPD will be able to identify at risk youth earlier as a result of changes made to the report writing system. Investigators will use a victim centered approach to ensure that these identified youths are directed to the proper service providers.

The audit will provide the Ramsey County Attorney’s office with the data needed to create the model to increase prosecution of sex traffickers. The audit will also be used to revise departmental practices and procedures to improve the identification and investigation of cases involving sexually exploited girls.

Enhanced enforcement activities will decrease the demand for the commercial sexual exploitation of girls.

c. Evaluation

- How will you know you are making progress toward your outcome?

The 10 questions will be implemented into the report writing system.

John Sweeps and the arrest of johns will increase by 50 percent over the same period from the previous year.

We will document the number of girls who are on the path to exploitation through the use of the 10 questions.

Training for supervisors on how to review reports from officers related to runaway recoveries will lead to more incidents of the 10 questions being asked. After training, an audit will be performed to ensure these 10 questions are being answered.

We will identify more cases that will be investigated as sexual exploitation for referral to the county attorney for prosecution as well as MCRC for direct services.

- What will be your evidence? How will you collect it?

The vice unit will keep all files on sweeps, arrests, prosecutions, and sentencing for review.

The juvenile unit will document the number of girls on the path of exploitation by reviewing the runaway reports to ensure the 10 questions are being asked after the training as occurred.