

RESOLUTION CITY OF SAINT PAUL, MINNESOTA

Presented by _____

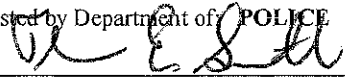
- 1 WHEREAS, the City of Saint Paul, Police Department (SPPD) has been awarded the Women's Foundation of Minnesota grant,
 2 Minnesota Girls Are Not For Sale; and
 3
 4 WHEREAS, the grant providing funds to transform police and prosecution practices to address juvenile sexual exploitation
 5 across Minnesota, develop a toolkit that consists of protocols, investigative tools, internal training resources, and community
 6 outreach materials to share with police and prosecutors; and
 7
 8 WHEREAS, the SPPD will attend conferences, provide an evaluation report, and participate in activities outlined in the grant
 9 agreement; and
 10
 11 WHEREAS, the 2013 financing and spending plan needs to be amended for these funds; and
 12
 13 WHEREAS, the Mayor pursuant to Section 10.07.1 of the Charter of the City of Saint Paul, does certify that there are available
 14 for appropriation funds of \$47,500 in excess of those estimated in the 2013 budget; and
 15

16 WHEREAS, the Mayor recommends that the following addition be made to the 2013 budget:
 17 **436 (2400) Police - Special Fund - Activity (34266 Women's Foundation of MN)**

Obj Code (Account)	CURRENT BUDGET	CHANGES	AMENDED BUDGET
Spending Changes			
0141 (50190) Overtime	4,131	32,000	36,131
0241 (52290) Other - Printing	0	3,000	3,000
0251-(52390) Transportation	0	1,500	1,500
0252 (52400) Lodging, Meals	0	1,500	1,500
0253 (52340) Registration - Out of Town	0	1,000	1,000
0256 (52350) Registration - Local	0	1,000	1,000
0259 (52420) Other - Travel, Training, Dues	0	928	928
0368 (54320) Office Supplies - Master Contract	0	500	500
0389 (55860) Other - Miscellaneous Supplies	0	1,000	1,000
0439 (51930) Fringe Benefits	870	5,072	5,942
	5,001	47,500	52,501
Financing Changes			
6970 Private Grants	5,001	47,500	52,501
	5,001	47,500	52,501

- 34 THEREFORE BE IT RESOLVED, that council accepts this grant and authorizes the City of Saint Paul to enter into, and Chief
 35 Thomas Smith to implement the attached agreement with the Women's Foundation of Minnesota; and
 36 THEREFORE BE IT RESOLVED, that the Saint Paul City Council approves these changes to the 2013 budget.

	Yeas	Nays	Absent
Bostrom			
Brendmoen			
Carter			
Lantry			
Stark			
Thune			
Tolbert			

Requested by Department of POLICE

 By: **Thomas E. Smith, Chief of Police**
 Approved by the Office of Financial Services
 By: _____
 Approved by City Attorney
 By: _____
 Approved by Mayor for Submission to Council
 By: _____

Adopted by Council: Date _____
 Adoption Certified by Council Secretary
 By: _____
 Approved by Mayor: Date _____
 By: _____



March 24, 2013

Mr. Thomas E Smith
St. Paul Police Department
367 Grove Street
St. Paul, MN 55101

Tracking Number: MnG-13-11

Dear Thomas:

It is my pleasure to inform you that a grant of \$47,500 was approved on March 22, 2013 by the Women's Foundation of Minnesota, restricted for purposes to *transform police and prosecution practices to address juvenile sexual exploitation across MN; develop a toolkit that consists of protocols, investigative tools, internal training resources, community outreach materials to share with police and prosecutors statewide.*

The grant period is March 1, 2013 through February 28, 2014. In accepting this grant, Saint Paul Police Department agrees that:

1. The funds granted will be used only for the purpose intended, and any unused portion will be returned to the Women's Foundation of Minnesota;
2. Up to two staff will attend an all-day grantee convening on April 26, 2013;
3. Staff will attend a MN Girls Are Not For Sale conference, date to be determined;
4. An evaluation report will be submitted for the work you have done in your program up to that point;
5. The Women's Foundation of Minnesota will be referenced as a funder in any brochures, articles, interviews or other promotional materials prepared by Saint Paul Police Department about this program;
6. Saint Paul Police Department will be available to participate in activities outlined in the enclosed Grantee Communication Agreement, as requested by the Women's Foundation of Minnesota; and
7. Saint Paul Police Department does not discriminate on the basis of race, creed, color, ethnicity, national origin, religion, sex, sexual orientation, gender expression, age, physical or mental ability, veteran status, military obligation, and familial status.

Enclosed are two copies of this letter. **Please have one copy of the letter signed by an officer of your organization and return it to Kim Borton, Director of Programs, by April 5, 2013, to indicate acceptance of the terms of this grant.**

Following receipt of this letter, a check will be sent. The tracking number at the top of the page should be used on all correspondence and reports related to this grant.

Please accept our best wishes for the success of this project! We look forward to working with you and your fellow MN Girls Are Not For Sale grantees this year. If you have any questions please contact Kim at 612-236-1819 or kim@wfmn.org.

Warmly,



Kim Borton
Director of Programs

Chief of Police

Date

City Attorney

Date

Director of the Office of Financial Services

Date

Mayor

Date



2013 Grantee Communication Agreement

As a grantee of the Women's Foundation, you may be asked to share your story with various Foundation stakeholders in one or more of the following ways:

1. Be interviewed and featured in an article in our **newsletter, e-newsletter, Facebook, videos for YouTube/Facebook, website, or annual report;**
2. Make a presentation at a **donor event** to increase support for the Foundation;
3. Allow Foundation **donors to visit** your organization if a donor has a particular interest in your program;
4. Be available to participate when opportunities for **press/media coverage** arise;
5. Make the Foundation aware of events you are having to provide possible opportunities for **sponsorship or cross-promotion;**
6. Place a **link to our website** --- www.wfminn.org --- on your website and allow us to link to your website;
7. Provide **photos** or allow us to photograph you, as requested.

We appreciate your willingness to be available at the request of the Program Officer or other staff member. And we are happy to support your ability to participate in any of the above activities.

Thank you for your partnership! Together we are growing equality for all women and girls in Minnesota.

CITY OF SAINT PAUL
DEPARTMENT OF POLICE

Christopher B. Coleman, Mayor,
Thomas E. Smith, Chief of Police

OFFICE OF THE RAMSEY COUNTY ATTORNEY

John J. Choi, County Attorney



367 Grove Street
St. Paul, Minnesota 5510
Telephone 651-291-1111
Facsimile 651-266-5711



50 West Kellogg Boulevard, Suite 315
St. Paul, Minnesota 55102-1552
Telephone 651-266-3344
Fax 651-266-3300

January 7, 2013

Lee Roper-Batker
President and Chief Executive Officer
Women's Foundation of Minnesota
155 Fifth Avenue South, Suite 500
Minneapolis, MN 55401-2626

Dear Ms. Roper-Batker:

In 2012, the Minnesota Girls Are Not For Sale campaign provided funding for the Ramsey County Attorney's Office (RCAO) and the St. Paul Police Department (SPPD) to conduct independent and coordinated systems audits to determine whether our policies and practices ensure victim safety and intervention and offender accountability. We look forward to sharing with you the findings and conclusions of our work which was made possible through our Minnesota Girls Are Not for Sale Grant.

For 2013, the RCAO and SPPD are again submitting separate proposals with a shared goal: using the findings from the 2012 audits to transform the way that police and prosecutors address juvenile sexual exploitation throughout the state. We propose this ambitious project with high levels of collaboration between each office as a primary means to carry out the tenets of the project.

Drawing from the lessons of the 2012 audits, we will develop, implement, and train on protocols within our own agencies and within law enforcement agencies throughout Ramsey County. We will use this experience to develop a "Toolkit" of protocols, investigative tools, internal training resources, community outreach materials, and other resources for eventual sharing with police and prosecutors statewide.

These grant awards allow us to leverage the resources that we already devote to this important issue in our community. With the help of the Women's Foundation of Minnesota, we are confident that we can make a meaningful change in how we combat the sex trafficking of girls by better protecting victims and demanding greater offender accountability—and ultimately working together to decrease the demand.

Best regards,

John J. Choi
Ramsey County Attorney

Thomas E. Smith
St. Paul Chief of Police

Cc: Chris Coleman, Mayor, Saint Paul
Victoria Reinhardt, Chair, Ramsey County Board
Mary Jo McGuire, Ramsey County Commissioner
Toni Carter, Ramsey County Commissioner
Jim McDonough, Ramsey County Commissioner
Rafael Ortega, Ramsey County Commissioner
Blake Huffman, Ramsey County Commissioner
Janice Rettman, Ramsey County Commissioner
Julie Kleinschmidt, Ramsey County Manager
Sara Grewing, St. Paul City Attorney

MN Girls Are Not For Sale

Project Budget and Narrative – Appendix A

Project Description

Define main strategies, approaches, or phases of the program work. Use the same headings in the “Strategies and Associated Costs” section below.

- I. **Develop, implement, and train on revised practices and procedures at SPPD, RAO, and other law enforcement agencies:** Drawing on the learnings from the 2012 case reviews, we will revise the procedures in our office and help the St. Paul Police Department and the other law enforcement agencies in Ramsey County to do the same.
- II. **Develop toolkit of protocols and support resources:** Drawing on our experience in Phase II, we will develop a toolkit, containing law enforcement and prosecution protocols, forms and other resources, internal training materials, and community training materials, for eventual dissemination to law enforcement statewide.
- III. **Demonstrate the value of a crime analyst to anti-trafficking work:** We will employ a crime analyst part-time to focus on sex-trafficking cases, in order to demonstrate the value of such a position to other agencies and for future support from general operating funds.
- IV. **Fund external training for Missing Persons staff:** We will provide support for investigators and members of our Missing Persons unit to attend external training on issues relating to juvenile sex trafficking and the exploitation of runaways.

Outcomes

List the outcomes expected from this work by the end of the grant period.

1. SPPD and other Ramsey County law enforcement agencies have revised practices and procedures, based on principles of victim safety and intervention, and offender accountability, in place.
2. Law enforcement toolkit is complete and ready for sharing (dissemination strategy to be developed in grant year 2014).
3. Crime analyst has made significant contributions to sex-trafficking investigations, demonstrating the value of this position to our anti-trafficking work.
4. Members of SPPD’s Missing Persons unit and investigators will have received training on issues relating to juvenile sex trafficking and the exploitation of runaways, helping them to address trafficking issues more effectively.

Strategies and Associated Costs

Please complete the grid below detailing the time frame, cost and requested funding for each strategy or activity of your proposed work.

Main Strategies or Activities	When (dates)	Total Cost	Requested
I. Develop, implement, and train on revised practices and procedures at SPPD, RAO, and other Ramsey County law enforcement agencies	months 1-10	\$20,000	\$20,000
II. Develop toolkit of protocols and support resources	months 11-12	\$15,000	\$15,000
III. Demonstrate the value of a crime analyst to anti-trafficking work	months 3-12	\$67,000	\$10,000
IV. Fund external training for Missing Persons staff	months 1-12	\$5,000	\$5,000

Total Funds Requested for this project: \$ \$50,000.00

Other Funding Sources:

[In addition to this request, other current, pending or potential support for this project.]

We will collaborate with the RCAO's in its work under the Women's Foundation grant.

The total cost of the crime analyst will be \$67,000, The Vick Human Trafficking Task Force will contribute \$10,000 toward the analyst, and SPPD and other funds will make up the remainder of this cost.

**Women's Foundation of Minnesota
MN Girls Application – Appendix B
Diversity Survey**

Organization Name:

St Paul Police Department

Please complete this chart with as much information as you can provide. The Women's Foundation values diversity and leadership by women and girls. It helps us evaluate your proposal when we understand the level of involvement of women and members of underserved and underrepresented population groups in your organization.

WFM grants		
Multiple grants	Number of current or previous grants have you received from WFM in the last 5 years	1
	Number of total years of funding from WFM in the last 5 years	1
	Total amount of all grants received from WFM in the last 5 years	\$55,000
Grantee Financial Information		
Non-WFM Funders	# of grants from other funders in your organization's current fiscal year	18
Program Services		
Program Services	# of programs/services provided	Numerous
Clients/Participants	total # of clients/participants served by your org.	Over 300,000
	# of clients/participants served by WFM program (new programs – please estimate)	
Partnerships/Collaboratives		
	# of partnerships/collaboratives	Numerous
Programs (check all that apply)	Arts/ Culture	
	Child Care	
	Civic Participation/ Advocacy	X
	Disability (Personal/Community)	
	Economic Development	
	Education	X
	Financial Literacy/Asset Building	X
	Health	
	Housing/Shelter	
	Human Services	

	Immigration Services	
	Leadership Development	
	Media	
	Mental Health	
	Multiservice Center	
	Recreation/Sports	X
	Violence Prevention	X
	Women's Economic Self-Sufficiency	
	Workforce Development/Job Training	
	Youth Development	X
Diversity		
	Program Participants <i>in program you are requesting funding for from WFM, if gen ops include total from all programs</i>	Board
		Staff
	# of individuals	% of total
		# of individuals
		% of total
		# of individuals
		% of total
Gender		
	Female	1 <1 236 29
	Male	3 <1 580 71
	Transgender	
Community		
	American Indian or Alaska Native	6 1
	Asian or Pacific Islander	71 8.7
	African American	1 <1 50 6.1
	White	2 <1 653 80
	Hispanic or Latina/o	1 <1 36 4.4
	Multiracial	
	Immigrant or Refugee	
	Disabled (categorically)	
	GLBTQ	
Location		

Twin Cities Urban						
Twin Cities Suburban						
Duluth/Moorhead/Rochester/St. Cloud						
Rural						
American Indian Nation						
Income Level						
Poverty or below						
Low Income						
Middle Income						
High Income						
Educational Attainment						
Less than high school completion						
High school degree/GED						
2 year/Associates Degree						
4 year/ Bachelor's Degree						
Master's Degree or higher						
Age Group						
under 9						
10- 13						
14-18						
19-35						
36-50						
50-65						
65+						

Board Members

The “board members” identified in this proposal are Chief Tom Smith and Assistant Chiefs Bill Martinez, Rob Thomasser, and Kathy Wuorinen



A campaign of the
Women's Foundation of Minnesota

MN Girls Are Not for Sale Request for Proposals

Overview

MN Girls Are Not For Sale (MN Girls) is a five-year campaign of the Women's Foundation of Minnesota to galvanize resources to end the prostitution (sex trafficking) of Minnesota girls through grantmaking, research, public education, convening, and evaluation. We built this program on our ethos of listening and responding to community concerns. We know that problems and solutions are found in the same place, and to create a statewide solution, we're looking toward the strengths that already exist in our community.

As part of MN Girls campaign, the Women's Foundation will award grants for programs that will produce the necessary changes in attitudes and behaviors, and shifts in institutions and policies, to ensure that Minnesota girls are not for sale.

The Women's Foundation of Minnesota is a statewide community foundation that invests in social change to achieve equality for all women and girls in the state. The Foundation funds innovative social change programs, builds women's philanthropy, conducts and reports research, advocates public policy, and educates the public about the successes and challenges of Minnesota's women and girls.

Grant Information

Priority, size, and duration of 2013 year grants :

- Priority will be given to programs that further our campaign goals and strategies (refer to the goals/strategies matrix on page 2):
 1. Legal policy recognizes girls under the age of 18 who have been prostituted are victims of a crime.
 2. Sustainable housing and treatment are provided for girls in Minnesota.
 3. Criminal justice systems implement blueprint for safety, which results in increased arrests, for traffickers and buyers.
- Grants range from \$30,000 to \$50,000 per year.
- Grant period will include March 1, 2013 to February 28, 2014.

Funding Process and Schedule

- **January 7, 2013: Deadline for application submission.**
- February 14, 2013: Applicants' site visits (at Foundation) and committee deliberations and decision making.
- March 1, 2013: Grant period begins.

Questions & Assistance

Throughout the application process, feel free to contact us with questions or for assistance:

- Kim Borton, director of programs at (direct) 612-236-1819, (toll-free) 888-337-5010, or kim@wfmn.org.

2013 Grant Round

MN Girls Are Not For Sale: Goals, Outcomes, and Strategies



Goals	Outcomes	<p align="center">Strategies Year 2 Funding:</p> <p>Projects must address one of the following strategies:</p>
<p>1. Redefine commercially sexually exploited domestic girls as victims of a crime, and ensure access to holistic services.</p>	<p>Legal policy recognizes girls under the age of 18 who have been prostituted are victims of a crime.</p>	<ul style="list-style-type: none"> • Educate/lobby legislators, introduce, and pass state and federal legislation that will become law.
	<p>Sustainable housing and treatment are provided for girls in Minnesota.</p>	<ul style="list-style-type: none"> • Develop supportive services & housing that are sustainable and built on evidence-based, culturally-specific, and effective programming. • Develop model protocols, best practices, and train professionals serving youth to recognize sexual exploitation and refer youth to appropriate services. • Strengthen relationships and develop protocols for coordinated services among police, investigation, law enforcement, prosecutors, court system and service providers.
<p>2. Decrease demand for the commercial sexual exploitation of girls.</p>	<p>Criminal justice systems implement blueprint for safety, which results in increased arrests, for traffickers and buyers.</p>	<ul style="list-style-type: none"> • Develop a statewide, county team/multi-jurisdictional strategy for intervention. • Pass laws to strengthen penalties against traffickers and buyers of sex with girls. • Develop and implement replicable protocols, education, and training for law enforcement, prosecutors, and/or judicial system to increase arrests, convictions, and penalties. • Train law enforcement officers on best practices in victim-centered investigations focused on arresting traffickers and sex abusers.

Funding Criteria and Application Information

Eligibility

In order to be eligible for funding, programs must meet the following basic criteria:

1. Program must focus directly on decreasing sex trafficking of girls under the age of 18.
2. Work must be focused primarily in Minnesota.
3. Organization must demonstrate a proven track record with youth, commercial sexual exploitation, and cultural competency.
4. Program must reach at least one of the following targeted constituencies: law enforcement, investigators, and justice system personnel; human service providers; policymakers; health care professionals; youth; men; faith or other community groups.
5. Eligible organizations include non-profit organizations, American Indian Nations, schools, local government and law enforcement, and other tax-exempt organizations. Unincorporated organizations may apply but must have a tax-exempt fiscal sponsor.
6. Organization and program must align with the Women's Foundation five Core Values – social change, inclusion, feminism, justice, and hope.

The following are NOT eligible for funding through MN Girls Are Not For Sale:

- Research (this is a separate programmatic area of the campaign)
- Direct Services (for ongoing program support)
- Capital Projects
- General Operating
- Individuals
- Organizations that may be deemed as discriminatory on the basis of race, creed, color, ethnicity, national origin, religion, sex, sexual orientation, gender expression, age, physical or mental ability, veteran status, military obligation, and marital status.
- Organizations that limit or oppose a woman's right to self-determination.
- Projects within religious institutions that do not align with the mission and values of the Women's Foundation of Minnesota.

Criteria

Applications that have met the basic eligibility requirements for MN Girls grants will be evaluated based on the following criteria:

- The organization's financial condition is stable.
- The program has adequate resources, including funding, staff, and support from organization's leadership to implement and sustain the program.
- Grant can be used to leverage funding from other sources to sustain the program.
- Demonstrated ability to work in partnership with other organizations.
- A demonstrated commitment to women's equality using a gender, race, place, class lens.
- Board members, staff and volunteers are representative of the population being served and be in decision making roles in the organization.
- Inclusive organizations that value the perspectives and contributions of all people and that strive to incorporate the needs and viewpoints of diverse communities into the design and implementation of its programs.
- Proven experience working with underserved, underrepresented women and girls.

2013 Grant Application

**** APPLICATION DEADLINE ****

Applications are due via email to Kim Borton (kim@wfmn.org)
by Monday, January 7, 2013, 5:00 p.m.

Please note that all components in this application are REQUIRED. Incomplete applications will not be considered. Please include a valid email address below so that we may send you a confirmation that your application has been received. If you do not receive a confirmation from us, we have not received your application.

Organizational Information

Name of Organization: Saint Paul Police Department

Mailing Address: 367 Grove Street, Saint Paul, MN 55101

Phone Number: 651-266-5520

Website: www.stpaul.gov

Contact Person (include title): Sgt Ray Gainey

Contact Person's Telephone Number: 651-266-5520

Email: ray.gainey@ci.stpaul.mn.us

Current Organizational Budget: 97,397 477

Federal Taxpayer Identification Number (if applicable): 41-6005521

Do you have 501c(3) status? Yes No N/A NA

If no, please provide information about your Fiscal Sponsor:

Name of/Contact for Fiscal Sponsor:

Mailing Address:

Amount of this request: \$ \$50,000.00

Total Project Budget: \$ 100,000

Proposal Narrative (Maximum of 5 pages, using a readable font and spacing.)

1. Project Description

a. Provide a detailed summary of your proposed project (*no more than 250 words*).

In 2013, the St. Paul Police Department (SPPD) will build on the work funded by the Minnesota Girls Are Not For Sale campaign in 2012, using its audit findings to help transform the way that police and prosecutors address juvenile sexual exploitation throughout the state.

1. We will close the many internal deficiencies we have identified by developing, implementing, and conducting trainings on new practices and procedures within the SPPD to more effectively investigate these cases.
2. We will assist the Ramsey County Attorney's Office (RCAO) in closing the deficiencies identified in its 2012 internal audit.
3. We will share the SPPD and RCAO protocols with – and help adapt them for – other Ramsey County law enforcement agencies.
4. We will employ a crime analyst part-time to focus on sex-trafficking cases, in order to demonstrate the value of such a position to other agencies and for future support from general operating funds.
5. We will provide support for investigators and members of our Missing Persons unit to attend external training on issues relating to juvenile sex trafficking and the exploitation of runaways.

The evaluation and feedback from all of this work will be incorporated in the grant year's final product: a "Toolkit" – consisting of protocols, investigative tools, internal training resources, community outreach materials, etc. – for eventual sharing with police and prosecutors statewide.

b. Describe your target constituencies and the geographic area of your work.

The immediate area to be served is the City of Saint Paul which is the second largest city by population in the state. It is located within Ramsey County which is the second largest of Minnesota's eighty-seven counties by population. The US Census reports the 2010 population of St. Paul at 285,068, with a full 25% of that population being under the age of 18. In 2010, 1,467 youth from Saint Paul were reported as missing or runaway. We know that there were additional youth from the Ramsey County suburbs as well that are naturally and geographically attracted to St. Paul as runaway's, but suburban police departments do not currently track those numbers.

c. Describe any partnerships or collaborations you will engage in to support the project, including anticipated roles and responsibilities with the work. Explain to what extent you currently partner with these groups.

SPPD investigators and RCAO prosecutors have worked together to identify the mechanisms of a trafficking situation. In addition to prosecution of adult offenders, SPPD has dedicated three officers in the juvenile unit to identify and locate runaway sexually exploited girls as part of the Runaway Intervention Project (RIP) partnership with RCAO, Midwest Children's Resource Center and Sexual Assault Services. Our findings have been no different than that of several agencies locally and nationally: stopping the demand for sexual services is the beginning of the end for the commercial sexual exploitation of children (CSEC) and sex trafficking in general.

In 1998, SPPD partnered with Breaking Free and the St. Paul City Attorney's Office to create a "John" school for men arrested and convicted of purchasing sexual services in the city. Through the "John School" operated by Breaking Free, they learn about the impact on the community that is caused by their actions.

Describe other funding sources and how this grant could be used to leverage additional funding. Explain how you anticipate sustaining the project following the year of funding.

The Gerald D. Vick Human Trafficking Task Force (VHTTF) is a federally funded component of the SPPD. Through the funding received from the Bureau of Justice Assistance, the SPPD successfully formed a multi-agency,

multi-jurisdictional, multi-dimensional collaboration of law enforcement professionals, direct service providers and awareness groups. This collaboration was built on the foundation of a victim centered approach to investigating and rescuing boys and girls who have fallen victim to CSEC.

The potential funding of this proposal will assist SPPD in the future to continue the work of the VHTTF. The goals of the Women's Foundation go hand in glove with those of the SPPD and the VHTTF in that we both want to end the exploitation of women and girls for sexual purposes. The work that can be accomplished with Women's Foundation funding will be used as an example of what we can accomplish with our local partners to achieve that goal.

This will be a multidisciplinary approach. The SPPD will utilize what methods are effective in dealing with youth that are at risk to be sexually exploited. Those disciplines will work with one another to ensure that we are serving the needs of these high risk youth. This will include our partnership with Ramsey County and operating the curfew center. This funding will compliment the efforts already in place at the curfew center. It will allow officers to conduct outreach to those youth they encounter.

2. Organization Description

- a. Provide a brief history of your organization, including your organization's mission, strategic goals, and accomplishments.

The Saint Paul Police Department was established in 1854 to serve the 4000 people of Saint Paul. Today the department is a full service agency led by the office of the chief and three divisions: major crimes, operations, and support services and administration

The department employs approximately 800 people, including nearly 600 sworn officers. In 2011, the department responded to more than 219,173 calls for service and investigated about 14,000 Part I crimes.

MISSION STATEMENT: The Saint Paul Police Department promotes safe and healthy neighborhoods through strong, professional partnerships with those we serve in our diverse community.

VISION STATEMENT: The Saint Paul Police Department strives to contribute to Saint Paul's vitality and prosperity by promoting safety and security with technical excellence, leadership and comprehensive professionalism.

We seek to become an outstanding employer and partner engaged with our employees and the diverse communities that we serve.

We are committed to quality training, high professional standards, accountability and achievement. We are focused on strengthening partnerships to address the causes and outcomes of crime in order to continue to be a strong asset to the city and a leader among law enforcement agencies nationwide.

Values: Pride, Professionalism, Partnerships

- b. Describe who will implement the proposed project, including plans to add staff or assign duties to current staff.

The SPPD unit commanders and the executive sergeant of the Major Crimes Division, overseeing the juvenile unit, sex crimes unit, and vice unit will implement this plan once funding is secured. Those investigators assigned will work collaboratively on an overtime basis to implement the plan. The executive sergeant of Major Crimes will conduct monthly meetings to monitor the progress.

- c. Discuss your experience serving sexually exploited youth, within the field of CSEC, and using cultural competency.

The SPPD has the only remaining vice unit in the State of Minnesota which actively seeks out CSEC on a daily basis. The investigators assigned to the Vick Task Force are contacted on a weekly basis by other agencies looking for assistance. The Vick Task Force serves as a clearinghouse for all tips that come from the National Center for Missing

and Exploited Children (NCMEC). These leads are worked with the Minnesota Bureau of Criminal Apprehension (BCA), Internet Crimes Against Children (ICAC) task force, and the FBI'S Innocence Lost Initiative.

- d. Describe the extent to which the diverse constituency that you serve is reflected at all levels within your organization, including board and staff.

The SPPD is led by an African American life-long resident of Saint Paul. One of his three assistant chiefs is a female and one is Hispanic. The department has a dedicated recruiting unit that actively works to recruit employees who are representative of our community. The current demographics of the department are as follows:

Total employees: 816 Female: 236 Asian: 71 African American: 80 Indian: 6

Framework Alignment with MN Girls Are Not For Sale

a. Evidence-based Approach

- Based on your experience working with commercially sexually exploited youth, please explain what needs to happen to end the sex trafficking of girls in Minnesota and how your program addresses that need.

Establishing effective lines of communication and collaboration, training law enforcement and prosecutors, providing supportive services for victims, and decreasing the demand are the essential components to ending the sex trafficking of girls in Minnesota. Before knowing what changes to make in communication, investigation, training, protocol development, and prosecution, we must first understand where the current problems exist.

Thus, the first step to ending sex trafficking of girls is closing the gaps identified in a critical analysis of current practices in investigation and prosecution. The lessons learned from that recent audit will be used as the framework for establishing protocols, training investigators and prosecutors, and implementing services to victims. The overarching solution is to start paying attention to vulnerable girls when we encounter them within our systems, recognizing those girls who are most in danger of being sexually exploited, and recognizing them as victims of sexual abuse rather than as delinquent and difficult.

SPPD and RCAO must build a clear, focused, collaborative system that can be duplicated by other agencies. This type of system has been put into place to fight other crimes of violence against women such as domestic violence and sexual assault.

- What research, best practices or other evidence supports your approach?

Missing services and lack of communication between systems creates frustration for agencies trying to address the problems, as well as barriers for victims and their families. Community organizing is a form of collective action. It is accomplished by raising community awareness of health issues, helping groups identify problems, organizing resources to address problems and planning strategies to reach goals set together. A coalition can be a stronger agent for creating change than community organizing alone as it brings together a group of organizations, groups and institutions, often those with resources and power to change community systems, in order to address a common purpose by identifying the problem, developing and implementing solutions and ultimately creating social change (Butterfoss, Morrow, Webster & Clinton Crews, 2003)

Officers have discovered from interviewing runaways that they often trade sex for shelter, food, or money. Some of this information is obtained when officers ask the runaways the ten questions. This is most often done when they come into contact with a runaway and return them home. SPPD has updated the report writing system so these questions can now be completed on-line by the officers. This will allow this information to be stored and used for statistical purposes. The Missing Person Unit will train other officers in how to complete this form.

During the audit the SPPD discovered a prostitution ring that has been operating in St Paul for several years. This was discovered with the help of a crime analyst. The investigator and analyst were able to demonstrate that this prostitution ring has been recruiting young women and girls into prostitution for several years. Some of these girls

were underage and legally considered vulnerable. With the help of this crime analyst we were able to identify additional victims.

b. Project Implementation and Impact

- Please identify your selected goal(s), outcome(s), and strategy (ies) from the MN Girls Are Not For Sale campaign. Refer to the Goals, Outcomes & Strategies matrix on page 2.

Goals: Decrease demand for the commercial sexual exploitation of girls

Outcomes: Arrest and prosecute traffickers who buy and sell women and girls. Implement the blueprint for safety.

Strategy: Develop and implement replicable protocols, education, and training tools for law enforcement, and prosecution. Train law enforcement on best practices in victim centered investigations.

Describe your activities and work plan for implementing your program, including timeline.

Our first activity will be to revise the practices and procedures within our department to improve how we identify and investigate cases involving sexually exploited girls. These changes will reach into almost every part of the force but will be focused, of course, on the Juvenile, Vice, Missing Persons, Sex Crimes, and Records Units, in addition to patrol. Drawing on the findings of the 2012 audits, we will improve how victims are identified, how information is shared, and how these crimes are investigated. We expect that the process of developing, implementing and training on the revised protocols to take about five months.

The SPPD and RCAO will spend the first two months of its grant finalizing the lessons learned from the 2012 case review, in particular completing and analyzing the first-of-its-kind research database our agencies have built. We will collaborate with the RCAO in presenting the preliminary results of this analysis, along with the broader lessons learned from our work under Minnesota Girls Are Not For Sale, at a May 2013 conference hosted by Breaking Free, a support and advocacy group for trafficking victims. The purpose of the presentation, and of our broader involvement with the conference, is in the first instance to raise awareness – to increase identification and educate as many people as possible about what to look for and what to do. But we also hope that by firmly demonstrating the willingness of the SPPD and RCAO to examine our practices – and publicly share the results – we will encourage conference participants and others to examine their own practices.

As SPPD and RCAO complete the database and related work – at about month 3 – we will help the RCAO to develop, implement, and train on its own revised practices and procedures. About a month later, as our own protocol-revision begins to wrap up, we will expand the protocol-revision process to the other law enforcement agencies in Ramsey County. We will help these agencies examine their own practices and recommend necessary revisions, drawing on the lessons learned from our 2012 audit and implementation work with the SPPD. We expect this to take about 6 to 7 more months, ending in month 10.

Throughout the process at SPPD, and with the other Ramsey County agencies – we will evaluate our efforts and incorporate feedback. In the final two months of the grant year, that evaluation and feedback, along with all of the other learnings of our first two years under Minnesota Girls Are Not For Sale, will be used to develop a Toolkit for eventual dissemination statewide. Among other things, the Toolkit will contain (1) law enforcement and prosecution protocols, (2) resource materials (such as warrant forms and runaway questionnaires), (3) internal training materials, and (4) community training materials (such as for hotel staff).

There are two other smaller components to our grant request. First, we will employ a crime analyst part-time to focus on sex-trafficking cases. We believe that an analyst could make a significant difference to the investigation of sex-trafficking cases, but we need to confirm and demonstrate this in order to justify our agency (and others) supporting the position from general operating funds. We expect the analyst to be hired in about month 3 and to remain in the position through the end of the grant year. Second, we will provide support for investigators and members of our Missing Persons unit to attend external training on issues relating to juvenile sex trafficking and the exploitation of runaways. Given the importance of these personnel to the girls we hope to help, we believe that this training could make a significant difference to our effectiveness.

C. Evaluation

- Describe the impact your project will have on ending the sex trafficking of girls in Minnesota. How will you know you are making progress toward your outcome?

- We will see an increase in the number of trafficking victims identified.
- We will see an increase in the number of traffickers prosecuted.
- The gaps identified by the audit will be closed
- SPPD will have a crime analyst assist investigators with trafficking cases.
- These at risk youth will be identified earlier with the ten question changes we made.
- Investigators will use a victim centered approach when working with these exploited youth.
- Participate in The Demand Change conference with Breaking Free.
- Share lessons learned from our audit to assist other agencies with their own systems.

- What will be your evidence? How will you collect it?

The SPPD will monitor the progress and actively participate in the development of training materials.
The SPPD will support the implementation of the interagency protocols developed.
The SPPD will continue to conduct case reviews to identify our strengths and weaknesses as we move forward.

We will record the number of trafficking arrests, and convictions in 2013.