

CITY OF SAINT PAUL

2023 Mayor's Proposed Budget



2023 Budget Overview

- 1. Staff introductions
- 2. Proposed budget context
- 3. Proposed budget gap and solution
- 4. Budget highlights
- 5. Property taxes and fees
- 6. Budget and property tax resources



Budget Staff

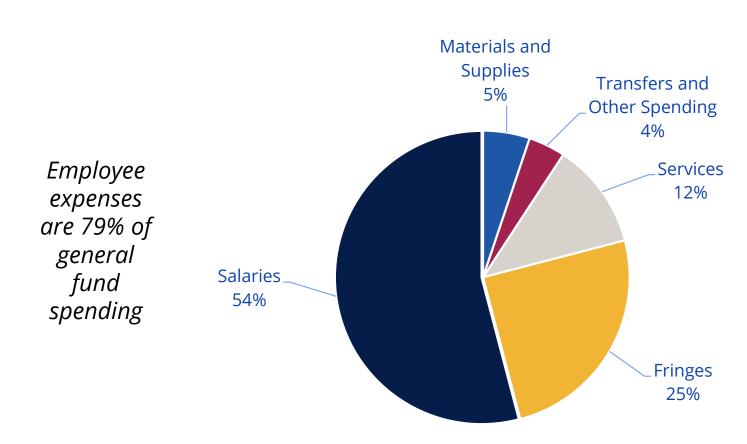
| Tara Barenok, Budget Manager Police, Public Works, City Council | Madeline Mitchell, Lead Budget Analyst Capital Improvement Budget, Mayor's Office, Parks, Benefits, Legislative Liaison, Property Taxes, CAO, General Government, Library |
|--|--|
| Shannon Forney, Senior Budget Analyst | Bryan George, Senior Budget Analyst OTC, Emergency Management, Human Resources, HREEO, Public Health, DSI, Budget Game, Budget System Lead |
| Nichelle Bottko Woods, Budget Specialist | Mandelina Li, Capital City Intern |
| Libby Logsden, Budget Specialist Intern PED/HRA, OFS | |



2023 Proposed Budget Context



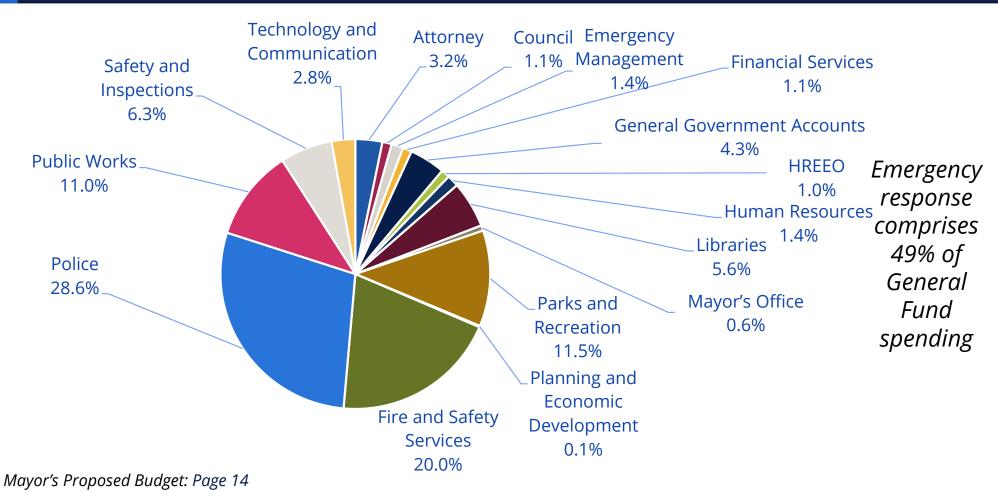
City and Library General Funds Budget 2023 Proposed Spending by Category (\$373.3 Million)



Mayor's Proposed Budget: Page 16

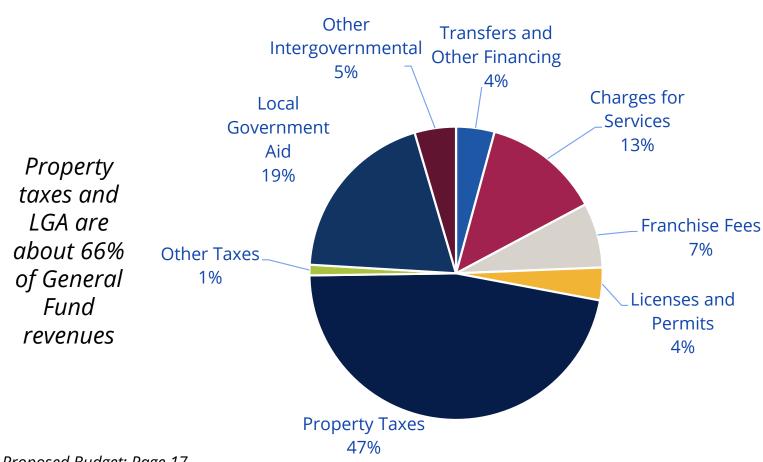


City and Library General Funds Budget 2023 Proposed Spending by Department (\$373.3 Million)



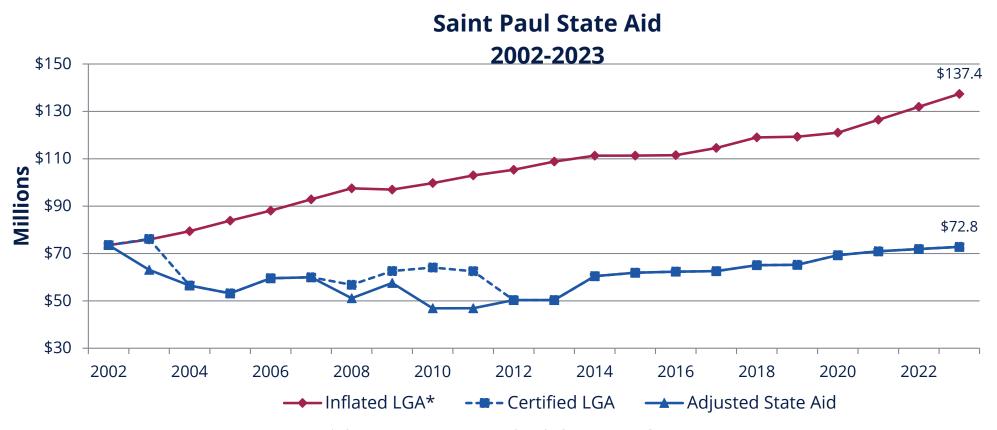


City and Library General Funds Budget 2023 Proposed Revenues by Source (\$373.3 Million)



Mayor's Proposed Budget: Page 17

General Fund Budget Local Government Aid 2002-2023

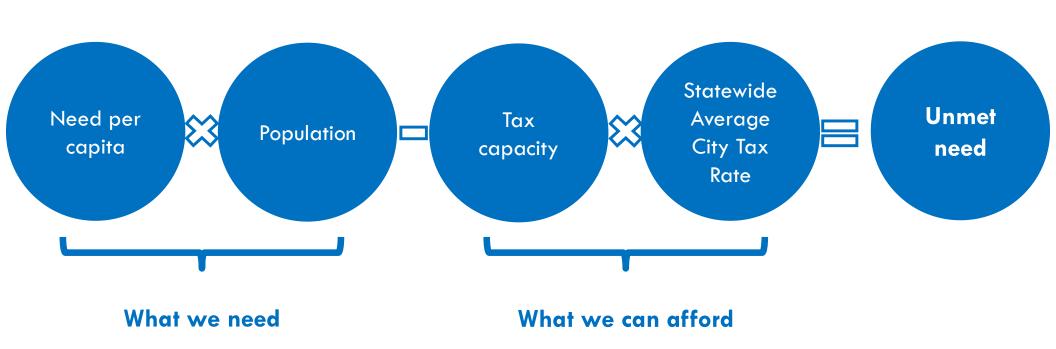


*Inflated using the Implicit Price Deflator for State and Local Governments

Mayor's Proposed Budget: Page 20



General Fund Budget Local Government Aid Formula





General Fund Budget Local Government Aid – Unmet Need



Saint Paul has the biggest gap (\$27.4 M) between unmet need and certified LGA

•

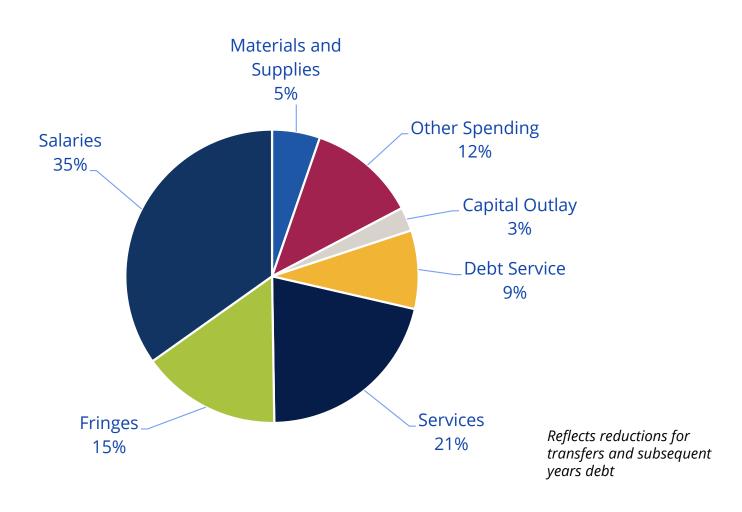


General and Special Funds Budget 2023 Proposed Spending by Category (\$781.5 Million)

Employee expenses are 50% of general fund and special fund spending.

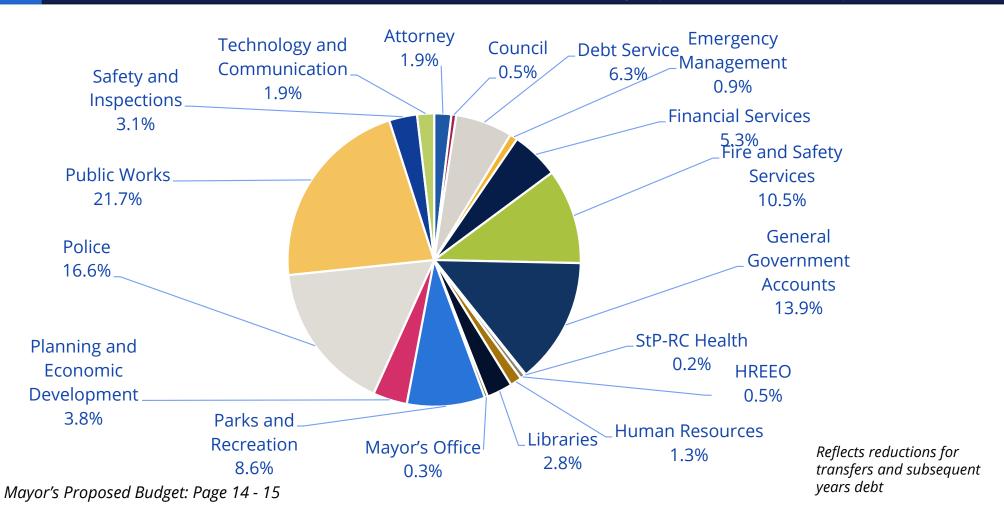
This view includes debt service and capital outlay – spending which is not seen in the general fund.

Mayor's Proposed Budget: Page 16



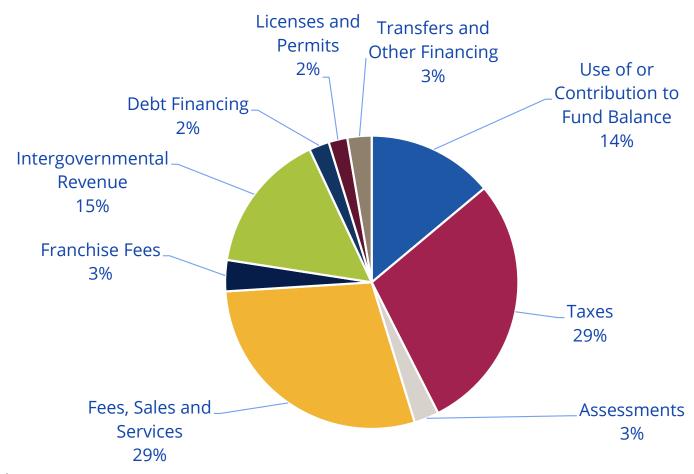


General and Special Funds Budget 2023 Proposed Spending by Department (\$781.5 Million)





General and Special Funds Budget 2023 Proposed Revenues by Source (\$775.9 Million)



Mayor's Proposed Budget: Page 17

Transfers and Other Financing: Transfers, interest, fines and forfeitures



2022 Adopted compared to 2023 Proposed

(dollars in millions, less transfers)

| | 2022 Adopted | 2023 Proposed | Change from 2022 | % Change from 2022 |
|---------------|--------------|---------------|---------------------|-----------------------|
| General Fund | 331.7 | 362.5 | 30.8 | 9.3% |
| Special Funds | 357.3 | 369.9 | 12.6 | 3.5% |
| Debt Fund | 52.3 | 49.2 | (3.1) | (9.7%) |
| Total Budget | 741.3 | 781.5 | 40.2 | 5.4% |

Mayor's Proposed Budget: Page 12



All Funds FTE's: 2022 Adopted compared to 2023 Proposed

| | 2022 Adopted | 2023 Proposed | Change from 2022 | % Change from 2022 |
|----------------------|--------------|---------------|---------------------|-----------------------|
| City - All Funds | 2,855 | 2,906 | 51 | 1.8 % |
| Library – All Funds* | 181 | 183 | 2 | 1.1% |
| Total Budget | 3,036 | 3,089 | 53 | 1.8% |

Mayor's Proposed Budget: Page 13

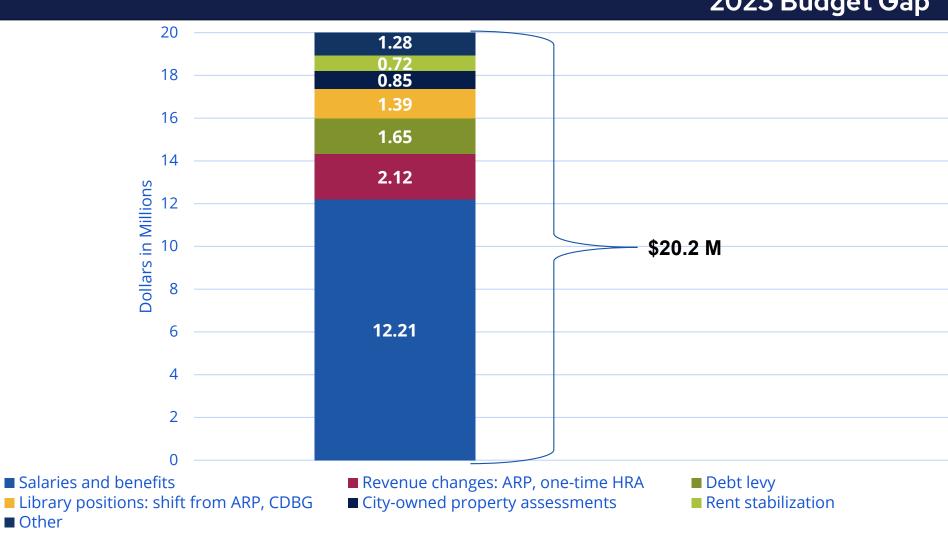


2023 Proposed Budget Gap and Solution



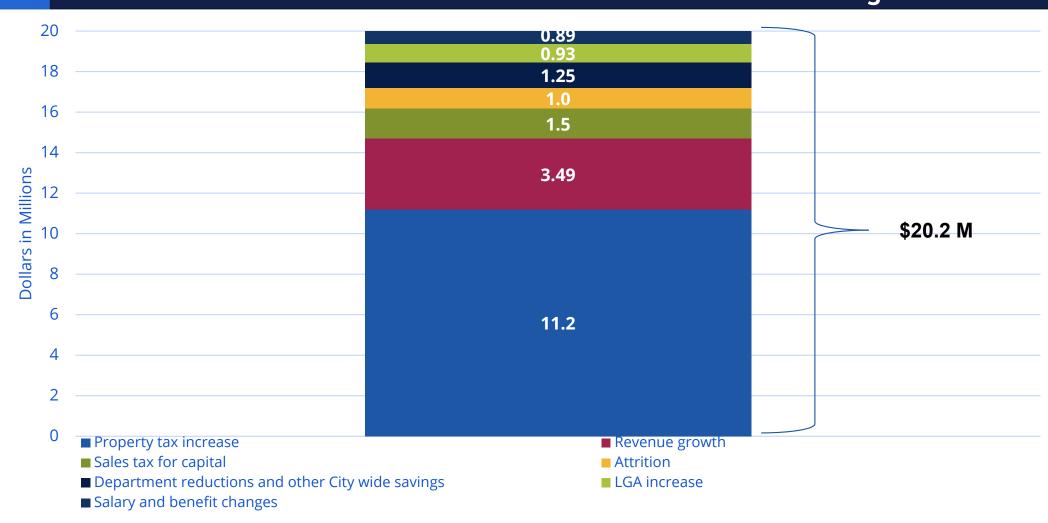
■ Other

General Fund 2023 Budget Gap





General Fund 2023 Budget Solutions





Cost of Living: Assumptions and Settlements

| | 2021 | 2022 |
|-------------------|-----------------|--|
| Assumed in budget | 0% | 1.5% |
| Actual experience | January 1st: 1% | January 1st: 2% |
| | | July 1st: 0.5% |
| | | November 1st: 2.5% (Police Sworn only) |



General Fund Street Maintenance Program

| | Amount (millions) |
|--|-------------------|
| Street Maintenance Program expense: Street sweeping, standard lighting, and seal coating | \$15.3 |
| Street sweeping covered by storm sewer | (\$2.0) |
| Property tax increase needed | \$13.3 |

Note: As the street sweeping function plays a vital role in keeping debris and hazardous waste out of the City's storm sewer system, the storm sewer budget will cover a portion of ongoing street sweeping expenses.



2023 Proposed Budget Highlights



Key Aspects of the 2023 Budget Proposal

- Property tax levy increase: 15.34% increase
 - 7.74% for the Street Maintenance Program
 - 7.6% for core operating budget
 - \$19.25 per month for the median value home
- Residential Mill and Overlay Program: \$4 million
- \$2.9 million in new investments



General Fund **Department Budget Reductions**

\$706K General Fund Department Reductions

Mayor's Proposed Budget: Pages 92,109, 133, 140, 159, 220

- Financial Services position changes: \$103K
- Fire Education Coordinator: \$83K
- Human Resources office expenses: \$55K
- Human Rights and Equal Economic
 Opportunity office expenses: \$38K
- Parks reduce park permit season, Great River Passage (one-time): \$58K
- Public Works cutting the budget for parking meter credit card fees, discontinuing printed parking meter receipts, removing signaled intersections when warranted by traffic studies, and other reductions to services and materials: \$357K



Investments



- Office of Neighborhood Safety: \$701K for Project Peace (\$500K gun violence survivor wraparound services, \$25K youth and family trauma operating support) and 2 outreach staff
- Fire 6 BLS/EMT FTE's: \$404K, supported by revenue
- Safety and Inspections backlog reduction: Assistant Building Official, Building Inspector, Sheet Metal Inspector: \$389K, supported by revenue
- Planning and Economic Development -General Fund support: \$200K

Mayor's Proposed Budget: Pages 69, 109, 252, 188



Investments, continued



- Library 3 community service staff: \$176K
- Technology and Communications -Zendesk maintenance and enterprise training expansion: \$145K
- Police body worn cameras: \$150K
- Public Works traffic signal operations and preventative maintenance: \$120K
- Safety and Inspections Homeless Assistance Response Team (HART) – Camp clean ups, supplies and team training: \$110K

Mayor's Proposed Budget: Library Budget Book, Pages 261, 200, 220, 252



Investments, continued



- Fire medical supplies: \$100K
- Other changes: \$371K
 - Human Rights and Equal Economic Opportunity - Labor Standards Investigator: \$96K
 - Parks -Community First Public Safety program growth: \$90K
 - Financial Services Energy loan repayments: \$80K
 - Human Resources Payroll Specialist: \$85K

Mayor's Proposed Budget: Pages 109,140, 158, 92, 133, 151



\$26.8 Million General Fund Revenue Increase

Increases due to policy changes

- Property tax increase of 15.34%:
 - \$13.3 million for Street
 Maintenance Program
 - \$13.1 million for core operating budget
- Reduced ARP transfer to the general fund for police attrition: \$1.77 million
 - Amount now built into the General Fund – part of the gap

Mayor's Proposed Budget: Pages 11, 32-33, 252, 57-67



General Fund Revenue Summary, continued

\$26.8 Million General Fund Revenue Increase

Increases due to policy changes, continued

- Safety and Inspections: \$1.4 million increase
 - Increase to building permit revenue: \$590K
 - Increase to plan review: \$234K
 - Increase to vacant building registration: \$138K
 - Increase to other fees: \$354K
 - Business licenses, certificate of commercial occupancy, 20 smaller increases less than \$50k each
 - \$579K funds investments in Safety and Inspections; remainder gap solutions

Mayor's Proposed Budget: Pages 11, 32-33, 252, 57-67



General Fund Revenue Summary, continued

\$26.8 Million General Fund Revenue Increase

Increases due to policy changes, continued

- Street Maintenance Program revenue: \$1.2 million
 - Sewer Fund contribution to street sweeping: increase of \$2 million
 - Street lighting fees: increase of \$900K
 - Moved from Street Maintenance Fund
 - Municipal state aid (MSA): \$198K
 - Trunk highway funds: \$79K
 - County road aid: \$80K
 - Antenna site rental: \$100K
 - Damage claims: \$100K
 - Reduction of transfers: \$2.3 million

Mayor's Proposed Budget: Pages 220, 20, 109



\$26.8 Million General Fund Revenue Increase

Increases due to policy changes, continued

- Increased Fire fees: \$790K total
 - Basic life support: \$404K supports
 6 new positions
 - Lift support: \$386K gap solution
- Reduced one-time transfer from the Housing Redevelopment Authority for graffiti and bike/pedestrian safety: \$350K

Mayor's Proposed Budget: Pages 220, 20, 109





Increases due to volume increases or decreases

- Increased local government aid: \$930K
- Increased interest: \$635K
- Increased hotel/motel tax: \$533K
- Increased Xcel Energy franchise fee: \$500K
- Reduced indirect cost recovery: \$409K

Mayor's Proposed Budget: Pages 220, 20, 109



\$26.8 Million General Fund Revenue Increase

Increases due to volume increases or decreases, continued

- All other increases: \$711K
 - Pay back of delinquent taxes, other franchise fees, fire insurance premium surcharge
- All other decreases \$185K
 - Hazardous materials response, continuance for dismissal, parks permit revenue

Mayor's Proposed Budget: Pages 57-67, 220



Inheritance Fund

Down Payment Assistance (DPA) Program

- Regular fund: will continue to provide up to \$40,000 for income-qualifying homebuyer
- Inheritance fund: will offer \$50,000 \$60,000 in additional DPA to qualifying Rondo descendants
- Funded through the Housing Trust Fund (HTF) and leveraged Minnesota Housing funding
 - Last funding authorization was in 2019 for \$2M, funds anticipated to be spent down by end of 2022
 - Staff will request additional HTF authorization for the DPA program later this year
 - Staff plans to request additional MN Housing funding in 2023

Homeowner Rehab Program

- Regular fund: will continue to provide up to \$25,000 for income qualifying homeowners
- Inheritance fund: will offer \$25,000 \$35,000 in additional rehab funds to qualifying Rondo descendants
- Funded through Community Development Block Grant (CDBG)



ARP Phase Off Plan: Budget Stabilization

| Item | 2022 Adopted | 2023 Proposed | 2024 Planned | 2025 Planned | Total |
|--|-----------------|------------------|-----------------|-----------------|-----------|
| Safety and Inspections: unsheltered positions | \$312K | \$0 | \$0 | \$0 | \$312K |
| Police attrition | \$1.771M | \$0 | \$0 | \$0 | \$1.771M |
| Library FTE restoration | \$1.038M | \$0 | \$0 | \$0 | \$1.038M |
| Parks FTE restoration | \$1.132M | \$1.224M | \$0 | \$0 | \$2.355M |
| Police academy pilot | \$1.035M | \$1.035M | \$0 | \$0 | \$2.070M |
| Budget stabilization: Mill and Overlay | \$3.332M | \$3.332M | \$1.913M | \$0 | \$8.578M |
| Total, ARP budget stabilization | \$8.620M | \$5.591M | \$1.913M | \$0 | \$16.124M |
| Annual reduction in amount to the General Fund | \$0 | \$3.121M | \$3.678M | \$1.913 | \$8.712M |

These are planned amounts supported by the general fund, actual changes may vary.



Capital Budget Major Revenue Sources (Dollars in Millions)

| | 2022 Adopted | 2023 Proposed |
|------------------------------------|--------------|---------------|
| G.O. Capital Improvement Bonds | \$11.7 | \$22.3 |
| G.O. Street Reconstruction Bonds | \$15.0 | \$16.5 |
| Municipal State Aid | \$13.5 | \$11.9 |
| Community Development Block Grants | \$4.0 | \$4.0 |
| Sewer Revenue Bonds* | \$8.0 | \$8.0 |
| G.O. Library Bonds | - | \$7.1 |
| Sales Tax Revenue Bonds | - | \$26.1 |

*Budgeted in Sewer operating budget

Mayor's Proposed Capital Improvement Budget and Program: Pages 5-6



Capital Program Highlights

\$24,000,000 of Deferred Capital Maintenance

- Sales Tax Revenue Bonds: \$26.1 million
 - North End Community Center: \$16 million
 - Fire Station 7: \$8.1 million
- G.O. Street Reconstruction Bonds: \$16.5 million
 - \$4 million ongoing increase for mill and overlay
- G.O. Library Bonds: \$8.169 million
- Full presentation on October 5

Mayor's Proposed Capital Improvement Budget and Program: Pages 12, 15



2023 Property Tax and Fee Impact



Sanitary and Storm Sewer Rates

| | 2022 Budget | 2023 Proposed | % Change |
|-------------------------------|---------------|---------------|-------------|
| Sanitary sewer: base fee | \$3.00/month | \$3.00/month | 0% |
| Sanitary sewer: volume charge | \$4.79/ccf | \$4.96/ccf | 3.5% |
| Storm Sewer: one and two | | | |
| family residential | \$108.60/year | \$112.40/year | 3.5% |

Total residential change: \$14

These increases cover:

• Increases for Metropolitan Council Environmental Services (MCES) charges



Solid Waste and Recycling Rates

| | 2022 Budget | 2023 Proposed | % Change |
|------------------------------|-------------|---------------|-------------|
| Residential waste collection | \$29 | \$33 | 15.1% |
| Single family recycling | \$60 | \$69 | 15.0% |
| Multi-Family recycling | \$38 | \$44 | 15.0% |

Total residential change: \$13

These increases cover:

- Contract cost increases
- Organized trash collection: City taking on billing and customer service
 - -Printing and Mailing Costs for customer invoices
 - -One customer service position
 - -Other costs



Taxes and Fees on a Typical Home

| | 2022 Budget | 2023 Proposed |
|---|----------------|------------------|
| Property tax – City share only | \$1,017 | \$1,248 |
| Net change in property tax | | \$231 |
| Street Maintenance Service Program | \$101 | \$0 |
| Sanitary sewer charges | \$323.40 | \$333.60 |
| Base fee (no increase) | | \$0 |
| Volume fee (3.5% increase) | | \$10 |
| Storm sewer charges (3.5% increase) | \$105 | \$109 |
| Recycling fee | \$60 | \$69 |
| Residential waste collection | \$29 | \$33 |
| Total direct billing for City services | \$1,635 | \$1,793 |
| Net change in direct billing | | \$158 |
| Water charges: Saint Paul Regional Water Services | \$333 | \$381 |
| Grand total for all City services | \$1,948 | \$2,174 |
| Net change grand total | | \$226 |

\$261,800

Median home value in 2023, a 14% increase over 2022

\$228,700

Median home value in 2022

\$226

Net change in city taxes and fees

Tax impact based on preliminary information from Ramsey County, subject to change



Budget and Property Tax Resources

- City of Saint Paul Budget:
 - Current and previous year budget documents
 - http://www.stpaul.gov/budget
- Open Budget Portal:
 - Downloadable budget data and interactive charts, graphs, and tables – in progress
 - http://budget.stpaul.gov